# GOODS AND SERVICES TAX (GST): THE BIGGEST REFORM IN INDIA'S INDIRECT TAX – BOON OR BANE TO INDIA

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This dissertation is submitted in partial fulfillment of the degree of B.A., LL.B. (Hons.)





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## **CERTIFICATE**

This is to certify that the research work entitled "GOODS AND SERVICES TAX (GST): THE BIGGEST REFORM IN INDIA'S INDIRECT TAX – BOON OR BANE TO INDIA" is the work done by Manovi Mittra under my guidance and supervision for the partial fulfillment of the requirement of B.A., LL.B. (Hons.) degree at College of Legal Studies, University of Petroleum and Energy Studies, Dehradun.

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# **DECLARATION**

I declare that the dissertation entitled "GOODS AND SERVICES TAX (GST): THE BIGGEST REFORM IN INDIA'S INDIRECT TAX – BOON OR BANE TO INDIA" is the outcome of my own work conducted under the supervision of Ms. Preetika Sharma, at College of Legal Studies, University of Petroleum and Energy Studies, Dehradun.

I declare that the dissertation comprises only of my original work and due acknowledgement has been made in the text to all other material used.

Signature & Name of Student

Manovi Mittra

Date:

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# **ABBREVIATION**

GST – GOODS AND SERVICES TAX

VAT – VALUE ADDED TAX

CGST – CENTRAL GOODS AND SERVICES TAX

SGST – STATE GOODS AND SERVICES TAX

CENVAT - CENTRAL VALUE ADDED TAX

GST COUNCIL - - GOODS AND SERVICES TAX COUNCIL

GOI - - GOVERNMENT OF INDIA

GDP - GROSS DOMESTIC PRODUCT

GSTN - GOODS AND SERVICES TAX NETWORK

IGST - INTEGRATED GOODS AND SERVICES TAX

ITC - INPUT TAX CREDIT

JWG - JOINT WORKING GROUP

MODVAT - - MODIFIED VALUE ADDED TAX

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# INTRODUCTION

India has varied number of laws, almost for every act one could think of and it is not limited to a particular arena or field, taxation is one of them. It is a mechanism by which governments of various countries collect revenue in order to finance different programs and services for the betterment of the country. It is not optional, the citizens (sometimes non-residents as well) have to pay taxes. It can be referred to as compulsory money collection; often people term it as coercive. Tax systems differ from state to state, across jurisdictions and time. It is imposed on physical assets, such as property, and specific events, such as a sales transaction.

"The GST also called the Value Added Tax (VAT) ("A value-added tax (VAT) is a type of consumption tax that is placed on a product whenever value is added at a stage of production and at final sale." or Harmonised Sales Tax (HST) which was conceived by a German market analyst during the 18<sup>th</sup> century. It is a charge on the exchange of goods and services between anyone be it an individual, organization or businesses." <sup>2</sup>

There was a lot of speculation on the kind of tax GST is going to be, whether it will be taxes with hierarchy or one kind of GST is indirect taxes for the whole country, which will make India, boost its economy. It is considered as a single layer taxation system from the level of a manufacturer to a consumer on the supply of goods and services. There is a way or a process in which GST to be collected. It is not like the indirect taxation system which prevails today, that in each level the manufacturer, distributor, retailer or the customer has to pay and that particular tax gets added up after each level. But now, the tax to be added up each stage will now be available in the subsequent stage of value addition, which makes GST a kind of tax which is essentially a tax only as value addition stage. At the last/final stage, the consumer will bear only the GST charged by the last retailer/dealer in the whole set of supply chain, with additional benefits on all earlier stages<sup>3</sup>.

"The GST discussion started with the BJP Government taking the initiatives in the year 2000. It was the standalone support of Mr. Atal Bihari Vajpayee. The Vajpayee government formed an empowered committee to discuss on GST, it was headed by Asim Dasgupta, (Finance Minister, Government of West Bengal). It was given the task of setting up of a GST model and researching on the taxation system. It is considered to be a major breakthrough in the country's Indirect Taxation system and an improvement of the

<sup>&</sup>lt;sup>1</sup> Investopedia, Value Added Tax <a href="http://www.investopedia.com/terms/v/valueaddedtax.asp">http://www.investopedia.com/terms/v/valueaddedtax.asp</a>

<sup>&</sup>lt;sup>2</sup> Dr. Venkatesh Shantapppa Katke, Goods and Services Tax (GST) In India <a href="https://books.google.co.in/books?id=rhWSDQAAQBAJ&pg=PA57&dq=goods+and+service+tax&hl=en&sa=X&ved=0ahUKEwjA1qLruYPSAhXEro8KHTk2CrcQ6AEIKTAC#v=onepage&q=goods%20and%20service%20tax&f=false (Last visited March 15, 2017)</a>

<sup>&</sup>lt;sup>3</sup> FAQs on Goods and Services Tax (GST), Ministry of Finance, (last visited March 15, 2017)http://www.finmin.nic.in/press\_room/2016/GST\_FAQ.pdf

present central excise duty at the national level and the sales tax system at the state level. This new tax law will be advancement to a significant and comprehensive reform of the indirect tax system of the country.

Goods and Service Tax (GST) in India will be a biggest tax reform in the field of indirect taxation since independence. Since 2005, it was visualized that the present system of sales Tax is impediment in growth for number of reasons and hence require comprehensive transformation"<sup>4</sup>

On 6<sup>th</sup> of May, 2015, the Lok Sabha of the Parliament of India, passed the Constitutional Amendment Bill thereby introducing a new bill for a new tax regime whereby repealing the older one which will be called as Goods and Services Tax. There has been a lot of hustle over passing of this Bill. Different political parties had resistance earlier, their reasons varying depending on their political agenda or just a political gimmick. It is not about the resistance that political parties have shown, it is also the favouritism of it that has been seen. Moreover, it is all about taking the credit for India's biggest tax reform. It was the year 2011 that the Goods and Services Tax was introduced in the Lo Sabha by the Congress-Led UPA Government. But, it never came into being. Since, the discussion started about implementing the GST by the NDA Government, Congress never forgot to mention how Prime Minster Narendra Modi blocked the so-called GST Bill on a political ground. The Bill can't said to be a ripe exertion of the NDA Government alone; Congress additionally has real part to play. Since 2011, the Congress-drove UPA government has been attempting to pass the Bill however futile and after that they lost power in the middle. The Congress party likewise shaped an engaged board of trustees of state fund priests, headed by West Bengal's Ashim Dasgupta to talk about on relevance on the double arrangement of GST.

For as far back as two years, numerous political gatherings including Congress had been requesting a few changes in the GST charge. It batted for a duty rate topped at 18%. Presently the sections are settled at 5%, 12%, 18% and 28% by the GST Council. There have been a couple of different requests by the primary political gathering like to get rid of 1% Entry Tax which would at last advantage three states and giving greater expert to the redressal discussion.

Even Ms. Mamata Banerjee of Trinamool Congress and also West Bengal's Chief Minister gave a green flag to GST on June, 7, 2016 by instructing her finance minister Dr. Amit Mitra who is also the chairman of the empowered committee of the state finance ministers on GST to ensure smooth passage of the Bill in the monsoon session<sup>5</sup>. But on September, 2, 2016, Ms. Banerjee instructed her Government to put the bill on the back burner. The reason for doing this could be that Ms. Banerjee reportedly received a series of notifications from the central government which was believed to be an attempt

<sup>5</sup> Madhuparna Das, Modi Government gets Breather from Mamata Banerjee on GST, ET Bureau, <a href="http://economictimes.indiatimes.com/news/politics-and-nation/modi-government-gets-breather-from-mamata-banerjee-on-gst/articleshow/52635363.cms">http://economictimes.indiatimes.com/news/politics-and-nation/modi-government-gets-breather-from-mamata-banerjee-on-gst/articleshow/52635363.cms</a> last updated June 7, 2016)

<sup>&</sup>lt;sup>4</sup> History, GST Seva, <a href="http://www.gstseva.com/gst/history/">http://www.gstseva.com/gst/history/</a>, (last viewed March 15, 2017)

to alienate non-BJP states to make sure for their speedy compliance to the bill. But this was obviously not approved as an excuse, instead the state government whip Nirmal Ghosh said that due to time constraint the bill was not taken up during the special session.

The Government of India has appointed a number of Committees, task force on reform measures so as to introduce a vibrant, transparent and growth oriented Indirect taxes system. Few of these efforts are:

- 1. **Dr. Amaresh Bagchi Report in 1994** suggests that the introduction of 'Value Added Tax (VAT)' will act as a root for implementation of Goods and Services Tax in India.
- 2. **Empowered Committee headed by Dr. Asim Dasgupta in 2000**: The Government of India appointed Empowered Committee, which introduced VAT in 2005 in a phased manner. Later on, the VAT law, which replaced old aged sales tax is adopted by all states.
- 3. **Vijay Kelkar Task Force in 2004**: In 2004, Vijay Kelkar Task Force strongly recommended the integration of indirect taxes in India in the form of GST.

The Kelkar Task Force was set up under the chairmanship Mr. Vijay Kelkar in 2002. The main recommendations which this task force gave was related to the direct taxes for "increasing the income tax exemption limit, rationalization of exemptions, abolition of long term capital gains tax, abolition of wealth tax etc."<sup>7</sup>

The Kelkar Task Force was set up mainly for "fix(ing) annual targets, indicating the path of adjustment and required policy measures", it was also expected to draw up the medium-term framework for fiscal policies to achieve the FRBM objective. "8 The Fiscal Responsibility and the Budget Management Act of 2003 was enacted "to ensure intergenerational equity in fiscal management, long run macroeconomic stability, better coordination between fiscal and monetary policy, and transparency in fiscal operation of the Government<sup>9</sup>." The Task Force had pointed out that although the present indirect tax policy in India has been progressing towards Value Added Taxes since 1986, the present system of taxation on exchange/transaction of goods and services is facing a lot of problems as there has been no significant change since 1986 on the lines of reform therefore it was recommended by the Task Force to bring the regime of Goods and Services Tax. From around the world it has been seen that the system of GST is more a transparent, simple and an efficient system on the lines of Indirect Taxation System

http://indianexpress.com/article/india/india-news-india/mamata-banerjee-puts-gst-bill-on-back-burner-3009108/ (last updated September 2, 2016)

<sup>&</sup>lt;sup>6</sup>Express News Service, Mamata Banerjee puts GST Bill on back burner

<sup>&</sup>lt;sup>7</sup>Vijay Kelkar Committee (2002) Recommendations on Direct Taxes, General knowledge today <a href="http://www.gktoday.in/blog/vijay-kelkar-committee-2002-recommendations-on-direct-taxes/">http://www.gktoday.in/blog/vijay-kelkar-committee-2002-recommendations-on-direct-taxes/</a> (last updated November 23, 2015)

<sup>&</sup>lt;sup>8</sup> S. Venkitaraman, Kelkar Task Force on Indirect Taxes — The difficult challenge of tax reform, The Hindu (Business Line)

http://www.thehindubusinessline.com/bline/2004/08/02/stories/2004080200260800.htm (last updated August 2, 2004)

<sup>&</sup>lt;sup>9</sup> Fiscal Responsibility and Budget Management (FRBM) Act, arthapedia, <a href="http://www.arthapedia.in/index.php?title=Fiscal Responsibility and Budget Management (FRBM) Act">http://www.arthapedia.in/index.php?title=Fiscal Responsibility and Budget Management (FRBM) Act (last visited March 15, 2017)</a>

which is adopted by over 130 countries of the world now. This makes the system integrated and thus functions in a systematic manner.

- 4. "Announcement of the intent to produce GST by 1st April, 2010: Results of various reports and success of VAT pave the idea of moving towards the GST.
- 5. **Setting up of the Joint Working Group**: After the announcement to introduce GST with effect from April 2010, the empowered committee of State Finance Ministers decided to set up a Joint Working Group in My 2007.
- 6. **Discussion by the Empowered Committee**: The report prepared by the Empowered Committee was discussed in detail in a meeting. On the basis of the discussion ad observations of the States, certain modifications were made and the final version of the views of the Empowered Committee was prepared at that stage was prepared and was sent to the Government of India in April 2008 and in furtherance to this different committees of Principal Secretary and Finance were set up. Individual Commissioners in States for Trade Taxes were also were formed to give views on the recommendations.
- 7. **Task Force submitted its report in December 2009**: The Task force on the 13<sup>th</sup> Finance Commission gave recommendations in its report regarding GST's model and structure.
- 8. **Issuance of the First discussion Paper in November 2009**: the empowered committee then took a detailed view on the recommendations of the working group of the officials and other related matters. This was the first discussion paper.
- 9. Three delegated groupings were made by the Central Government on:
- a. Mechanism related issue
- b. Drafting of Central GST and State GST enactments show
- c. Basic outline of IT frameworks required for GST
- 10. **The 15**<sup>th</sup> **Amendment Bill was introduced in the Parliament**: It was tabled before the Parliament by the finance minister on 22<sup>nd</sup> March 2011. As per the procedure it was referred to the standing committee on finance for discussion. It was under consideration between 2012 and 2013.
- 11. **Finance Minister in his budget speech said GST rollout by April 2011**: On 26<sup>th</sup> Feb 2010, in the Budget session of 2010-2011, the finance minister Mr. Pranab Mukherjee said that the Government is trying to implement the GST by April 2011 and is actively engaged with the EC to finalize the structure of GST as well as modalities of its expeditious implementation.
- 12. **Finance Minister in March 2011 said GST and its network is under progress**: Mr. Pranab Mukherje in its budget speech said that the GST structure and network is in progress and the Bill on GST is with the Parliamentary Standing Committee and the GST Network has been approved by the Empowered Committee.
- 13. Committee on GST Design constituted by the Empowered Committee in November 2012: In a meeting of the Finance Minister with the Empowered Committee, a committee on GST Design was constituted consisting of the representatives of the Government of India and the State Governments. The recommendations were wide ranging.
- 14. **Empowered committee constituted Committees in February 2013**: Three committees were constituted by the Empowered Committee in order to have discussion on the major issues:
- Dual Control, thresholds and Exemptions
- RNRs for SGST & CGST and Place of Supply Rules

- IGST and GST on Imports.
- 15. **Standing Committee on Finance submitted its report in August 2013**: The Parliamentary Standing Committee on finance, headed by Mr. Yashwant Sinha submitted its 73<sup>rd</sup> report on The Constitutional 115<sup>th</sup> Amendment Bill on 7<sup>th</sup> August 2013.
- 16. **Constitutional 122<sup>nd</sup> Amendment Bill** introduced in the Parliament in December 2014: The previous 115<sup>th</sup> Amendment Bill lapsed with the completion of Parliament term. Therefore, a new constitutional Amendment Bill was introduced.
- 17. **GST by April 2016** Finance Minister on 28<sup>th</sup> February 2015: The Finance Minister ensured that the GST will be put in place a state of the art Indirect System by April 2016. He said that the government is trying and moving in various fronts in order to implement it from the next year. And certain steps are also announced towards implementation of GST which includes the submission of Education Cess and Secondary and Higher Education Cess in Excise Duty and the increase in the rate of Service Tax from 12.36% to 14%."<sup>10</sup>
- 18. "Finance Minister Arun Jailtey-led Goods and Services Tax (GST) Council did not achieve the desired consensus for the States' dual control or the issue of cross empowerment and this led to the delay of rollout of GST till July 1." <sup>11</sup>

<sup>&</sup>lt;sup>10</sup> CA Atul Kumar Gupta, GST Concept and Roadmap (2015)

<sup>&</sup>lt;sup>11</sup>GST Deadline Deferred to July 1, <a href="http://economictimes.indiatimes.com/et-now/policy/gst-deadline-deferred-to-july-1/videoshow/56600109.cms">http://economictimes.indiatimes.com/et-now/policy/gst-deadline-deferred-to-july-1/videoshow/56600109.cms</a>, (last updated January 16, 2017)

### **OBJECTIVES**

"One of the principle objectives of GST would be to wipe out the falling effect of charges on creation and dissemination cost of merchandise and administrations. The rejection of falling impacts i.e. charge on expense will essentially enhance the intensity of unique merchandise and enterprises which prompts to gainful effect to the GDP development. It is felt that the GST would serve a better reason than accomplish the goal of streamlining roundabout expense administration in India which can expel falling impacts in store network till the level of definite buyers just when all such previously mentioned roundabout charges are totally incorporated into GST. It is comprehended that liquor, tobacco and petroleum items won't be encased by GST as liquor and tobacco are considered as Sin Goods, and governments do dislike permitting unhindered commerce on these property.

India's reception of a coordinated VAT, the GST, will be a noteworthy occasion. With more than 140 nations now receiving some type of VAT, India has for a long time been a great exception, alongside the United States. Receiving the GST won't be as amazing, maybe, as putting an orbiter around Mars, however it will put India plainly in front of the US."<sup>12</sup>

"The benefits of moving to the GST are notable. Aside from cutting back a confusing exhibit of charges, it will facilitate the issues brought about by broad "falling", i.e., the exacting of assessment on things that have as of now been burdened. The issue with falling is somewhat non-straightforwardness. Nobody truly realizes what the compelling rate is on a decent or administration when a few inputs have as of now been saddled, along with contributions to those sources of info. It moreover squanders assets. Organizations will attempt to diminish the utilization of exceptionally burdened sources of info and a greater amount of delicately exhausted ones, counting maybe by converging with providers. This implies firms will create things in ways that, were in not for tax assessment, and would not be the most effective. Additionally, then costs will need to rise significantly to not just cover the assessment itself, yet the expanded cost of generation. Put in an unexpected way, by burdening just the last utilization, as under the VAT, and not middle of the road generation — in this way wiping out this falling — the Government can raise a similar measure of income and leave customers confronting decreased costs.

The presentation of GST at the Central level will not just incorporate exhaustively more aberrant Focal charges and coordinate products and administration charges with the end goal of set-off help, however may additionally prompt to income pick up for the Center through broadening of the merchant base by catching quality expansion in the distributive

<sup>&</sup>lt;sup>12</sup>Michael Reen, India Tax Insights (October-December 2014), http://www.ey.com/Publication/vwLUAssets/EY-India-Tax-Insights-Issue-3-web/\$FILE/EY-India-Tax-Insights-Issue-3-web.pdf

exchange and expanded consistence. In the GST, both the falling impacts of CENVAT and administration assessment are evacuated with set-off, and a consistent chain of set-off from the first maker's point and administration supplier's indicate up the retailer's level is built up which diminishes the weight of all falling impacts. This is the genuine significance of GST, what's more, this is the reason GST is not just VAT in addition to benefit charge however a change over the past framework of VAT and disconnected administration charge. In addition, with the presentation of GST, stature of Central Sales Tax (CST) will now be reduced. The GST at the State-level is, in this manner, legitimized for-

- 1. Additional drive of require of assessment accumulation of organizations for the States.
- 2. System of expansive set-off offer assistance,
- 3. Subsuming of a couple costs in the GST.
- 4. Removal of weight of CST."<sup>13</sup>

### **Basic Feature of the Proposed Model:**

Main Features of the proposed Dual GST Model can be discussed as under:

- 1. Consistent with the elected structure of the nation, the GST will have two segments, one collected by the Central Government (hereinafter alluded to as Central GST) and other demanded by the State Governments (hereinafter alluded as state GST). This double GST model would be actualized through different statutes (one for CGST and SGST statute for each State). Nonetheless, the essential components of law, for example, chargeability, meaning of assessable occasion and assessable individual, measure of demand including valuation arrangements, bass of order and so forth, would be uniform over these statutes. Assist for interstate assessable supply, there will be a third statute for Integrated GST (IGST) wherein the focal Government will be the nodal office to gather and proper between the states part of IGST i.e., SGST in view of goal/utilization of assessable supplies.
- 2. The Central GST and the State GST will apply to all 'Taxable Supplies' (as against terms used such as manufacture, sale or provision of service) made for a consideration except the exempted Goods/services, which are outside the purview of GST as exclusion and the transactions which are below the threshold limits. Thus, there will be a concept of 'Taxable Supply of Goods' and 'Taxable Supply of Services'. It is expected that HSN based Classification of Goods will be adopted. In the present scenario the HSN based Classification is used for Central Excise levy.
- 3. The Central GST and State GST are to be paid to the accounts of the Central and the States separately, though may be through a single Challan using their codes respectively. For the implementation of the same, there will be a National level IT infrastructure with the name of GST NET.
- 4. Since the two taxes i.e., the Central GST and State GST are to be treated separately, in general, taxes paid against the Central GST shall be allowed as Input Tax Credit (ITC)

<sup>&</sup>lt;sup>13</sup>Girish Garg, Basic Concepts and Features of Good and Service Tax, India International Journal of scientific research and management (IJSRM) Vol. II Issue 2, 542-549 (2014), <a href="http://www.ijsrm.in/v2-i2/2%20ijsrm.pdf">http://www.ijsrm.in/v2-i2/2%20ijsrm.pdf</a>

- for the CGST and could be utilized only against the payment of Central GST. The same principle will be applicable in the case of the SGST.
- Cross utilization of ITC between the Central GST and State GST would in general not be allowed except in the case of Inter-State supply of goods and services under the GST model.
- 6. Though credit of CGST as mentioned above will not be available for SGST and reciprocally, but in real sense today, it will lead to cascading effect, just like in the present scenario credit of VAT is not available for Service tax/Excise.
- 7. In an ideal situation, the problem related to credit accumulation on account of refund of GST will be avoided by both i.e., by the Central and the states except in the cases such as exports, purchase of capital goods where, again refund/adjustment may be completed in a time bound owing to more automation.
- 8. It is proposed that uniform procedure for collection of IGST, Central GST and State GST would be prescribed in the respective legislations.
- 9. In the proposed GST regime, Composition/Compounding Scheme may be introduced say at the level of Rupee 60 Lakhs, wherein an assessee having a turnover less than this amount may be eligible to pay GST by the lower rate (Say 2%) without having the facility of any Input credit, i.e., no credit of IGST, CGST, and SGST will be available. Although, the same appears to be good, but not effective from the buyer's point of view because the purchase from compounding dealer will not provide any credit of GST, and the same will be subsumed into cost of production/taxable supply made by him. Hence, the purchase will have burden of GST on raw materials resulting in continued cascading effect.
- 10. The assesse in GST may require filing Monthly/Quarterly return for all the three legislations namely IGST, CGST and SGST, though as clarified by the concept paper on GST, there will be unified returns for all the three regimes of GST. Each taxpayer may be allotted a PAN-linked Taxpayer Identification Number (TIN). This would bring the GST PAN-linked system in line with the prevailing PAN-based system for Income Tax which will facilitate in data change and taxpayer compliance. It is further proposed that the obstacles in the present tax regime regarding sharing the information with other tax authorities will be solved as well as other relevant information of GST will be codified/punched in such a way to have smooth flow of credit along with the fact that the segregation of data based on products, state, activity will be available on a click of mouse. This system will be similar to the system we have in TDS provisions of Income-Tax Act.
- 11. All goods or services are likely to be covered under GST along with certain exclusions based on the nature of activities. It is proposed that the following activities will ot get subsumed under the GST regime:
- Alcohol for Human Consumption (State Excise plus VAT will continue to levy);
- Electricity- (Electricity Duty will be levied rather than GST):
- ➤ Real Estate as proposed in 122<sup>nd</sup> Constitutional Amendment Bill (Stamp Duty plus Property Taxes as in present regime will continue);
- > Petroleum Products (in GST but effective from the date as notified by GST Council);
- ➤ Tobacco Products (GST plus Central Excise will be applicable).
- 12. For Inter-State taxable Supply, CST will be replaced by the Integrated GST (IGST) as proposed in 122<sup>nd</sup> Constitutional Amendment Bill which will ensure uninterrupted flow

of credit. IGST rate will be determined by considering the average of Central GST and State(s) GST. IGST will not only be applicable on Inter-State Taxable supply but also on Inter-State branch transfer of goods and services, treating them as a separate legal entity for GST purpose.

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The introduction of GST will be a comprehensive indirect tax and goods and service tax. Purposefully, GST can be a great advantage for India. It can be a revenue gain for the Central as well as the State. The cascading effects of CENVAT and Service Tax will be removed. There will be many levels of Taxes of GST which will be different from present single sales tax and service tax levied presently levied at only one stage of supply chain. The present system which is blamed to have multiplicity of taxes and thus considered to be collected through a non-transparent and inefficient system. Thereby, GST will be a boon to the taxation system by rationalizing the overall taxation regime.

CENVAT, Service Tax, and VAT as required by the inside and the states are multiorganize esteem included charges in themselves. In the event that we see the present duty
structure in India, it is greatly improved than the framework that won a couple of years
back. Prior the tax assessment framework as portrayed in the Bagchi report seemed to be
"age-old, unreasonable and complex". In the course of recent years, there are much
critical advance in the tax collection situation which not just enhanced the expense
structure with IT empowered administrations and lessened complexities; additionally
expands the base and legitimize the assessment rates. The presentation of VAT in the
States wiped out a portion of the complexities related with the utilization of offers duties
at the principal purpose of offer. Similarly, at the focal level, the utilization of CENVAT
(Excise Duty) at less rates and the presentation of new arrangement of CENVAT credits
has brought about less grouping question, lessened assessment falling to a degree.
Adjacent to this, the presentation of the Service Tax at Center level has been a blended
gift.

Due to the above-mentioned improvements, various significant dividends were came in the economic efficiency of the tax system, like ease of tax compliance, growth in revenues etc., though a long journey is still to travel.`

Goods and Services Tax is the proposed though not newly Indirect Tax which will be levied on manufacture, sale, consumption of goods and services as well. The present regime of Indirect tax

GST stands for "Goods and Services Tax", and is proposed to be a comprehensive indirect tax levy on manufacture, sale and consumption of goods as well as services at the national level. It will replace all indirect taxes levied on goods and services by the Indian Central and State governments. It is aimed at being comprehensive for most goods and services.

<sup>&</sup>lt;sup>14</sup> CA Atul Kumar Gupta, GST Concept and Rodmap (2015)

### **GST COUNCIL**

On 19th December, 2014 the Finance Minister, Shri Arun Jaitley tabled the 122nd Constitutional Amendment Bill, 2014 in the Lok Sabha. In the said Amendment Bill, after Article 279A of the Constitution, Article 279A has been inserted for the introduction of GST Council. 'The GST Council of India' will be created within the Constitution with the power to change the tax base, tax rate etc., in GST regime and with the mandate that such decision of this Council would be binding on the Central Government and the State Governments. The GST Council is required to check deviations in the GST regime, so that Central as well as the State Governments may not change the tax rate on various goods and services on its own. Such an arrangement was also required to ensure the objective of having a common national market was achieved and transfer of Input Tax Credit from one state to another can occur smoothly. Further, it would also help in promotion of the uniform application of the provisions of the GST Act, Rules and Regulations. One important thing to note about GST Council is that it would comprise representatives from all the member states' and guidance given by it would mirror the view of all or at least large majority of Member States' tax administrations. In short the role of GST Council would be to act as Dispute Prevention Mechanism which in no case is less than the Dispute Resolution Mechanism.

On 12<sup>th</sup> September 2016, the Cabinet cleared the formation of GST Council which will now decide the rate structure, base rate, etc. This will be a total reform from the present Indirect Tax regime. The new tax regime will be operated by the GST Council. GST Council will be consisted of the Finance Minister who will be heading the same. In addition to this, representative of all 29 states and two Union States will also be a part. This was set up on 11<sup>th</sup> of November 2016. As of 12<sup>th</sup> September 2016, the government had notified that the GST Council will be set up within 60 days. It also notified that a GST Secretariat and other officers will also be appointed. They will be helping the Council in implementing the decisions. The GST Council is chaired by the Finance Minister (at present Mr. Arun Jaitley) and Minister of State for Finance and all the Finance Ministers of the respective States will be members. The amount of vote is divided in ways that Centre will have one-third vote while the states have two-thirds vote collectively. For adopting a resolution, a three-fourth majority will be required. Our honourable President gave his assent to the bill on 5<sup>th</sup> of September, 2016 paving the way for approval of GST and GST Council. <sup>15</sup>

On 20<sup>th</sup> September, 2016, the Centre assured that it will look into the matter of appointing IRS (Indian Revenue Service) Officers into the Council in important positions. The

<sup>&</sup>lt;sup>15</sup> Press Trust of India, Government Notifies GST Council; in Effect from Monday, <a href="http://economictimes.indiatimes.com/news/economy/policy/government-notifies-gst-council-in-effect-from-monday/articleshow/54287274.cms">http://economictimes.indiatimes.com/news/economy/policy/government-notifies-gst-council-in-effect-from-monday/articleshow/54287274.cms</a> (last updated September 12, 2016)

Finance Minister assured that the officers of the CBEC (Central Board of Excise and Customs) as well as CBEC will hold important positions in the Council and soon a secretariat to the Council will be appointed. The post of these officers will not be reduced but elaborated. But, holding on to its promise of appointing IRS officers, on 12<sup>th</sup> September, 2016, the Cabinet appointed Revenue Secretary as the ex-officio secretary to the GST Council. Revenue Secretary is an IAS officer. It also approved the posts of Additional Secretary and four posts of Commissioner in the Secretariat. It was also demanded that the member (GST) be in the CBEC as s/he will be an expert to the indirect taxation and his/her valuable professional calibre and inputs will be put to use. It was also pointed out that the implementation of GST in some countries has not sunk in well with the tax structure and economy of the respective countries. For example, the Greek Economic Crisis is associated with the faulty implementation of GST<sup>16</sup>.

On 24<sup>th</sup> September, 2016, Arun Goyal, a senior IAS official was appointed by the Appointments Committee as the Additional Secretary to/of the GST Council. He is a 1985 batch IAS-officer of the Union Territory Cadre, who was earlier posted as Additional Secretary to the Project Monitoring Group, Cabinet secretariat. The GST Council is mandated to decide on issues like the tax rate, exempted goods and the limit of threshold. <sup>17</sup>

A four-tier GST tax structure has been introduced by the GST Council which was formerly announced by the Finance Minister Mr. Arun Jaitley on November 3, 2016. The Four tiers are 5%, 12%, 18% and 28%. Five percent for the essential day-to-day items and the highest which is 28% will be for luxury goods and de-merit goods and an additional cess will also be levied for these items. But due to inflation and other reasons, items like foods which are essential items will be charged at zero rates as it comprise half the population inflation basket. The lowest rate of 5% will be for common use everyday items whereas standard rates of 12% and 18% will be applicable under the Goods and services tax regime declared to be rolled on April 1. The highest slab of 28% is currently taxed at 30-3% (Excise Duty and VAT). On top of the highest tax rate there will be items like luxury goods, aerated drinks and tobacco products bearing and additional cess. The idea of giving compensation to the States for any loss of revenue during the first five years of implementation of GST will be from the revenue pool generated from these cess as well as clean energy cess. Then after the five years the cess would be lapsable. The Finance Minister said that the amount approximately 50,000 Crore would be needed to compensate the States for loss of revenue through these five years. Earlier discussed fourtier slab rate were 6%, 12%, 18% and 26%. The state of Kerala had demanded a highest

<sup>&</sup>lt;sup>16</sup> Press Trust of India, GST Council Secretariat to Have IRS Officers, <a href="http://economictimes.indiatimes.com/news/economy/policy/gst-council-secretariat-to-have-irs-officers/articleshow/54423095.cms">http://economictimes.indiatimes.com/news/economy/policy/gst-council-secretariat-to-have-irs-officers/articleshow/54423095.cms</a> (last updated September 20, 2016)

<sup>&</sup>lt;sup>17</sup> Press Trust of India, Arun Goyal Appointed Additional Secretary GST Council, http://economictimes.indiatimes.com/news/politics-and-nation/arun-goyal-appointed-additional-secretary-gst-council/articleshow/54495555.cms (last updated September 24, 2016)

tax rate structure of 40% whereas the Centre had proposed a 4% GST on Gold, but both were put-off during the final decision. <sup>18</sup>

The IRS body has been in a lot of talks after the Centre discussed on appointing the IRS officers in key roles in the GST Council. But, there have been a lot of uproar since then, one of them recently came out when it was reported on 24<sup>th</sup> January, 2017 that the body has great anguish and feeling of dejection towards the decisions of the GST Council. Around 3,000 IRS Officers have objected on the working of the Council as they feel that the decisions taken are against our National Interest which in no manner should be compromised. The association under the chairmanship of its president Anup K Srivastava of these IRS Officers also feel that the decisions are harmful for the economy and not stronghold. These decisions could impact the growth of our government revenue and have serious implications on the Goods and Services Tax (GST). The association (IRS (Custom and Excise)) also demanded of a fair representation as the other States' officers possess in the Council. They also complained about officers of the States and VAT departments have started to equate themselves with the IRS. They asked the government that the sanctity of their position should not be compromised. <sup>19</sup>

Another protest on 1st February, 2017 took place where about 70,000 officers of the Central Excise and Customs protested a fault in the functioning of the GST Council and that the burden of implementation will solely lie on the State Governments keeping away the Central Government of any responsibility. The fault which they pointed out that on January 16, the Council made three decisions which are as follows:

- ❖ Tax payers having turnover below 1.5 crore will be divided in ratio of 90:10 (Centre: State). Tax payers having turnover above 1.5 crore will be divided in ratio of 50:50 (Centre: State).
- ❖ To empower the State officers for the Interstate supply, i.e., IGST.
- To empower the State to collect till 12 Nautical Miles on High Sea sale.

Their plea was that that the Central Revenue Officers have been handling the working and implementation of GST for the last 10 years. They have also been working on the Constitutional amendment, GSTN network, draft GST law, training of various officers of States and Centre. These Central Revenue Officers have experience in handling the service sector and never has it happened that a State has had any power to levy tax on services. Despite these factors the Council gave 90% share to the State. The Constitution only empowers the Centre in matters relating to the IGST- levied on movement of goods and services between States but the Council also handed over this responsibility to the State officers. The State has no jurisdiction over the seas. It lies under exclusive jurisdiction of the Centre. Still, the Council has handed over this responsibility to the States too. Therefore, these decisions remain illegal and unconstitutional. They pointed

<sup>&</sup>lt;sup>18</sup> Press Trust of India, Final GST rates out, slabs fixed at 5%, 12%, 18% & 28% <a href="http://timesofindia.indiatimes.com/business/india-business/Final-GST-rates-out-slabs-fixed-at-5-12-18-28/articleshow/55225847.cms">http://timesofindia.indiatimes.com/business/india-business/Final-GST-rates-out-slabs-fixed-at-5-12-18-28/articleshow/55225847.cms</a> (last updated November 3, 2016)

<sup>&</sup>lt;sup>19</sup> Press Trust of India, Recent GST Councils decisions not in national interest: IRS <a href="http://indiatoday.intoday.in/story/recent-gst-councils-decisions-not-in-national-interest-irs/1/865709.html">http://indiatoday.intoday.in/story/recent-gst-councils-decisions-not-in-national-interest-irs/1/865709.html</a> (last updated January 24, 207)

out that with less of experience and professional growth the State officers will face immense difficulty in fulfilling the implementation process of the GST and create chaos like situation among different taxpayers. Their demand is of a division of 50-50 between Centre and States and that the High Sea and IGST be with the Centre alone.<sup>20</sup>

The Day-1 meeting of the GST Council did not bother on the subject of the model GST law. The fifth meeting of the GST Council which took place on the 1<sup>st</sup> December, 2016 headed by the Finance Minister Mr. Arun Jaitley and consisting of the State Finance Minsters was primarily on the matter of demonetisation which led 500 and 1000 notes illegal tender from 8<sup>th</sup> of November, 2016. The Council has planned to implement GST from April 1. But due to constitutional constraint/compulsion the GST will be rolled out not before September 2017 as the present Indirect Taxes will end then, and then it will not be possible for either the Centre or the State to collect indirect taxes then. Some hopeful State Finance Ministers like Jammu and Kashmir Finance Minister Mr. Haseeb Drabu were hopeful that the GST will be rolled out by April 1. Some Ministers after the meeting was over pointed out that the meeting was not success and it took almost two hours to finalise on the agenda itself. At that moment the Council had yet to finalise on the Model GST law, Compensation law and Integrated GST law.<sup>21</sup>

The **sixth meeting** of the GST Council was elaborated on to decide on dual control of assesses, but it could not decide upon it in a two-day meeting which was curtailed into half. The time spent was in going on to the voluminous draft legislation clause by clause. In the specified meeting the Finance Minister did not mention specifically that the time for GST roll out will be missed from April 1 but the States like Kerala and Tamil Nadu said that the deadline could not be possibly met and the GST rollout will be delayed till September 2017.

The Finance Minister reiterated on the point that there are about 195 sections in the draft legislation and it is the important and a key part of the legislation. The Council had discussed 99 sections and a few clauses need to be drafted again and it was said that it would be changed during the course of time. He also said that there are many sections which need to be finalised. The Finance Minister of Kerala Mr. Thomas Isaac has eroded every states trust.

The discussion on model laws and dual control could not be finalised. Compensation law and the GST legislations – CGST, SGST and IGST could also be not introduced in the ongoing December session of Parliament. The delay was assured would not derail the GST process and would be taken up in the Budget Session and it will start from January. The wait for passage of GST legislation in Parliament is primarily for the assembly

<sup>&</sup>lt;sup>20</sup> Anirban Chowdhary ,IRS Officers Protest Against GST Council Decisions, <a href="http://economictimes.indiatimes.com/news/economy/policy/irs-officers-protest-against-gst-councils-decisions/articleshow/56874234.cms">http://economictimes.indiatimes.com/news/economy/policy/irs-officers-protest-against-gst-councils-decisions/articleshow/56874234.cms</a>, (last updated Feb 1, 2017)

<sup>&</sup>lt;sup>21</sup> Press trust of India, Consensus Eludes Day 1 of GST Council Meeting, <a href="http://economictimes.indiatimes.com/news/economy/policy/consensus-eludes-day-1-of-gst-council-meeting/articleshow/55755992.cms">http://economictimes.indiatimes.com/news/economy/policy/consensus-eludes-day-1-of-gst-council-meeting/articleshow/55755992.cms</a> (last updated December 2, 2016)

elections in few States. The detailed discussion happened on several provisions of the draft Model laws, including the provisions relating to arrest, the Central GST laws, State GST laws and GST laws. The Finance Minister was hopeful on clearing the legislation part by the next meeting.<sup>22</sup>

The rollout of GST will depend upon the passage of the CGST (Central Goods and tax Services), and IGST (Integrated Goods and Services Tax) in the Parliament and passage of SGST (State Goods and Services Tax) in the respective States. Then it will be upon the Parliament and State Assemblies to accept or reject the Council's recommendations on GST. <sup>23</sup>

For the **Seventh meeting** on 21<sup>st</sup> December, 2016, the discussion scheduled was the 7 Chapters left to be discussed as 20 Chapters of the model GST Law was cleared. As there was no consensus that could be made in the GST Council meeting, the GST legislations-CGST, IGST and Compensation Law which could not be introduced during the Winter Session in the Parliament that had ended the last week. This majorly has led to the delay in the rollout of the GST on April 1. The experts said that the GST rollout will not take place before July as IT infrastructure is not yet ready of different industry. Some other decisions to be taken includes the exemption of 20 lakh rupees for normal states and 10 lakh rupees for special category states. For compensation to be given for 5 years to the loss occurred by the States due to the implementation of GST is to be discussed. The base year is fixed to be 2015-2016 and growth rate of 14% to be applied. As per the Constitutional Amendment Bill passed by both houses of Parliament, the GST Council has time till September, 16, 2017 to implement GST<sup>25</sup>.

The **last meeting** of the GST Council on 23<sup>rd</sup> December, 2016, Finance Minister Mr. Arun Jaitley said that the Council has made an effective advancement on the discussions and support on model GST law. The discussion on Integrated GST law will take place in the next meeting as told. With the discussion and rolling out of the dual control of Centre and State over assesse which is also a part of the Integrated GST legislation that Parliament will have to pass so that the GST regime could be rolled out. The prime problem or the blockade which is not letting the GST rollout is the issue of the dual control- which means that the assesse should be controlled either by Centre or States. <sup>26</sup>

http://economictimes.indiatimes.com/news/economy/policy/gst-council-meeting-in-the-shadow-of-demonetisation/articleshow/55924373.cms (last updated December 11, 2016)

 $\frac{http://economictimes.indiatimes.com/news/economy/policy/gst-council-to-consider-model-laws-tomorrow/articleshow/56105766.cms \ (last updated December 21, 2016)$ 

http://indianexpress.com/article/business/economy/gst-council-to-meet-officials-from-6-key-sectors-tomorrow-4456094/ (last updated December 22, 2016)

<sup>&</sup>lt;sup>22</sup> PTI, GST Council meet inconclusive, ministers ask to defer tomorrow's meeting to Dec 22-23, <a href="http://www.dnaindia.com/money/report-gst-council-meet-inconclusive-ministers-ask-to-defer-tomorrow-s-meeting-to-dec-22-23-2281921">http://www.dnaindia.com/money/report-gst-council-meet-inconclusive-ministers-ask-to-defer-tomorrow-s-meeting-to-dec-22-23-2281921</a> (last updated December 11, 2016)

<sup>&</sup>lt;sup>23</sup>IANS, GST Council Meeting in the Shadow of Demonetisation,

<sup>&</sup>lt;sup>24</sup> PTI, GST Council to Consider Model Laws Tomorrow,

<sup>&</sup>lt;sup>25</sup> Two-day meeting of GST Council begins today in Delhi, <a href="http://www.hindustantimes.com/india-news/two-day-meeting-of-gst-council-begins-today-in-delhi/story-DUg7gnVvqh2qO4Xzg6jPoN.html">http://www.hindustantimes.com/india-news/two-day-meeting-of-gst-council-begins-today-in-delhi/story-DUg7gnVvqh2qO4Xzg6jPoN.html</a>
<sup>26</sup>ANI, Two-day meeting of GST Council begins today in Delhi,

The primarily objective of the ninth meeting of the GST Council chaired by the Finance Minister Mr. Arun Jaitley between the Centre and the States to find a solution to the debatable issue of sharing the administrative processes between the Centre and the States under Goods and Services Tax (GST).

The other agenda was to rollout a definitive date for rollout of GST as till the last meeting of the GST Council no specific date has been chartered out by the Council to rollout the GST which is now considered as an ambitious task. But as of now it can be seen that more delays are coming up the way like industry needs to have its IT infrastructure fixed and assembly elections in different States. The other important portion to discuss was the division of small pool of taxpayers of about 7 lakh which are likely to be audited under the GST. This was supposed to be crucial to the Integrated GST bill which was yet to be finalized. The last but a crucial step was to be taken on States' jurisdiction on high seas.

#### The minutes of the Ninth meeting:

- ❖ Division of taxpayers having a turnover below 1.5 crore between State and Centre in the ratio of 90:10 respectively is provided. (Currently Maximum share of taxpayer in this category 93 per cent of service tax assessees and 85 per cent of the VAT taxpayers. After GST comes into play, 90% of share will be made by assesses falling above the threshold of 1.5 crore). This is the concession above the agreed upon and an equal division of taxpayers between the Centre and the States for a turnover above Rs 1.5 crore.
- ❖ Those States which want a different ratio of division can consult the Centre and the Council.
- ❖ This division which has been set out is not fixed. It will change at regular intervals of time as per the decisions made by the GST Council. For the new entrants, the Council has agreed on equal division between the Centre and the States.
- ❖ The States of West Bengal and Kerala demanded an exclusive control of the States on the annual turnover of 1.5 crore and below. Whereas the States of Gujarat and Maharashtra demanded a two-third taxpayers to be controlled by the States and one-third by the Centre.
- ❖ The suggestion made by the CBEC chairman Mr. Najib Shah was that in any of these value chains neither the State nor the Centre should be left behind or not made a part of as with both working in tandem will give balance to the procedures and checks.
- ❖ As for the cross-empowerment or dual control there was no consensus between the Centre and the States as to the refund policy as the Consolidated Fund of India is solely a Central Government prerogative and there will be difficulties if managed by both. But they agreed on cross-empowerment on powers in respect to CGST and SGST.
- **The powers vested upon the Centre alone are:**
- I. The dispute relating to place of supply.
- II. Issues relating to import and export of Goods and Services.

<sup>&</sup>lt;sup>27</sup> Remya Nair, Will today's GST Council meet resolve tiff over sharing administrative powers? http://www.livemint.com/Politics/kTHGI9r08U5Ch7LxZC3iYN/Will-todays-GST-Council-meet-resolve-tiff-over-sharing-admi.html (last modified January 16, 2017)

III. To adjudicate on the request of a State which in turn be done by the CGST authority, <sup>28</sup> Eight million taxpayers will come under the ambit of GST which is likely to be rolled out on July 1.<sup>29</sup>

The tenth meeting of the GST Council prime concern was to vet the draft legislations for the implementation of the Goods and Services Tax (GST). An official after the meeting was over while speaking to the media confirmed that the Law Ministry has vetted all the legislations crucial to the implementation. In addition to the vetting, changes made were agreed upon by the State Governments too. These mandatory requirements of vetting and changes made and agreed upon are crucial to the industry to finalise their business processes. Finalizations of rules are yet to settled down.<sup>30</sup>

For the tenth time, GST Council meeting had in its motivation to:

- a. Finalize on draft display GST law and to settle on drafting of the counter profiteering provision which should guarantee profit of lower assessments to the citizens.
- b. Lay down meaning of "horticulture" and "agriculturist" and the constitution of a 'National Goods and Services Tax Appellate Tribunal' to settle question between States, State and Center.
- c. Decide upon the affirmed dialect and draft of the Model GST law sent by the Law Ministry. The model GST law gives a harsh picture on how the new GST will be exacted on merchandise and enterprises. The affirmed dialect by the Law Ministry for the GST law and the model of it has been as of now examined by the Council's Sub-Committee comprising of the Central and State authorities.
- d. Discuss on the checked draft.
- e. Discuss draft Legislations CGST, SGST and IGST. After endorsement, the Central GST and Integrated GST would be alluded to Parliament and the State GST would be alluded to separate State Assemblies.

A specialist will be constituted to talk about/look at info charge credits are benefited by any enrolled assessable individual or not and to discover any decrease in the cost as to bringing down of expense rate and brought about bringing down of the cost of the Goods

<sup>&</sup>lt;sup>28</sup> Liz Mathew, GST Council meeting: States allowed to tweak taxpayer division after consulting Centre <a href="http://indianexpress.com/article/business/economy/gst-council-meeting-states-allowed-to-tweak-taxpayer-division-after-consulting-centre-4528985/">http://indianexpress.com/article/business/economy/gst-council-meeting-states-allowed-to-tweak-taxpayer-division-after-consulting-centre-4528985/</a> (last updated February 16, 2017)

<sup>&</sup>lt;sup>29</sup>Howindialives.com, News in Numbers: 8 million taxpayers to be covered under GST, <a href="http://www.livemint.com/Politics/muaRawwvXJB9QSXPZoLn3L/News-in-Numbers-8-million-taxpayers-to-be-covered-under-GST.html">http://www.livemint.com/Politics/muaRawwvXJB9QSXPZoLn3L/News-in-Numbers-8-million-taxpayers-to-be-covered-under-GST.html</a> (last modified January 17, 2017)

<sup>&</sup>lt;sup>30</sup> Remya Nair, GST council meeting to discuss crucial draft laws on Saturday, http://www.livemint.com/Politics/xYYilSfMQNPjcOa4vZ1v7J/GST-council-meeting-to-discuss-crucial-draft-laws-on-Saturda.html (last modified February 18, 2017)

and Services provided by that assessable individual. An illustration can rearrange this further, A will be a decent or an administration and a GST of 5 for every penny must be demanded on it. Be that as it may, over the span of its supply, a 20 for each penny assessment is as of now paid; in this an info credit has as of now been taken. Presently, the last customer will pay just 5 for every penny impose and not 25 for every penny, as the info credit of 20 for every penny has as of now been taken. This must be announced at the season of documenting of government form by the citizen. Here, the place of Goods and Services is where merchandise are conveyed (aside from in a couple cases).<sup>31</sup> The tenth meeting saw the much awaited decision rolled out to the whole country regarding GST. The GST Council cleared the final version of Compensation Law and thereby stipulated the way in which the States will be recompensed for their loss due to implementation of GST. The other agendas like the vetting of the draft laws like Central GST law, State GST law and Integrated GST law will be taken up in the next meeting. The anti-profiteering did not come up for the discussion, said the Finance Minister. Now that the vetting of the compensation law is over by the Council, it will go for the approval before the Cabinet. The Council will then seek to put it before the Parliament in the second half of the Budget Session starting from March 9. A problem arose while vetting the legal language of the draft of CGST, SGST and IGST which needs to be clarified by the legal committee of the GST Council.

Other issues were regarding eligibility of membership to the appeal in the tribunals in the Centre as well as in the States, powers to be delegated, exemptions to be provided in the transition phase, the overall treatment of work contracts in which service tax and VAT is applied, and issues related to the definition of 'agriculture'. (Agriculture is a non-taxable entity). The probability of the new GST laws would be approved by the Council in the next meeting on March 4-5. Everything seems to be working well and going on the right direction, at least with GST laws.

For the next meeting, the Finance Minister Mr. Arun Jaitley said that the rates committee of the Council will discuss on the rate slab for each commodity. This would need one more meeting to finalize, he said. The industry probable problems are that rates are not known/fixed of specifc goods and services and therefore businesses cannot prepare themselves and thus industry cannot move forward with GST preparations and management, MS Mani, Senior Director, Deloitte Haskins & Sells said.

Andhra Pradesh Finance Minister Yanamala Ramakrishnudu, said that the territorial waters must be treated and pointed out that that since it is taken as a territory of Union of India and then delegating the powers to States to collect tax seems unfair and is not a correct way to draft the GST law when the matter is sub-judice (matter pending before the Supreme Court and already High Court has decided in favour of States). He explained that the solution to this is to treat the territorial waters as the territory of those States and

<sup>&</sup>lt;sup>31</sup>GST Council meeting to finalise draft model GST law today <a href="http://www.tribuneindia.com/news/nation/gst-council-meeting-to-finalise-draft-model-gst-law-today/365954.html">http://www.tribuneindia.com/news/nation/gst-council-meeting-to-finalise-draft-model-gst-law-today/365954.html</a> (last modified February 18, 2017)

then give powers to States to collect and levy taxes. This suggestion was referred to the law committee.  $^{32}$ 

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<sup>&</sup>lt;sup>32</sup> Special Correspondent, GST Council clears Compensation Law, to meet next on March 4-5, <a href="http://www.thehindu.com/business/gst-council-clears-compensation-law-to-meet-next-on-march-45/article17326171.ece">http://www.thehindu.com/business/gst-council-clears-compensation-law-to-meet-next-on-march-45/article17326171.ece</a> (last updated February 18, 2017)

#### ADVANTAGES AND DISADVANTAGES OF GST

#### **ADVANTAGES:**

#### GST benefits to Traders and Manufacturers

- Tax Cascading: A tax is levied at each point of transaction from the stage of manufacture up to the sale to final customer. In India, taxes are multi-layered as the Central Government levies taxes like VAT/sales tax, entry tax, state excise, octroi, etc. This duty levy by the governments at certain occasion results in cascading effects of taxes. Cascading of tax occurs when each successive transfer is being taxed inclusive of previous tax levied. This is the biggest problem prevailing in indirect tax structure in India. We already discussed the concept of cascading through an illustration on page 16 of this chapter. Based on the Concept Paper released for GST and as proposed in upcoming regime of GST wherein both the taxes i.e. CGST and SGST will be levied on Base Value of Goods and Services, there will not be any cascading impact. Further with introduction of IGST (Integrated Goods and Service Tax) on Inter-state Supply unlike in present regime wherein CST credits is not available to the buyer of goods in another State, credit will flow from one state to another and buyer can use IGST credit against his output liability of IGST, CGST or SGST.
- **Double Taxation:** Double taxation means a transaction being taxed twice. In the prevailing tax structure there are various instances of double taxation where an amount is taxed is twice under different taxes. For example, we can take the case of the restaurants where Service tax is charged at 40% of the Food bill value under the Valuation Rules and the Value Added Tax is also to be levied and that too on 100% of the Food Bill. Here, it can be said that 40% of the value of the bill is getting taxed twice both under Service tax as well as State VAT. Under the Goods and Service tax, there will be a single levy with two components applicable simultaneously. Hence, it will help eradicating the double taxation issue. Another illustration of double tax can be software, where through simultaneous liabilities are not prescribed in any law, still, since no clarity is available for exact nature of activity both to the Central and State tax Authorities used to levy duties on the transaction related to software. To explain further, in case of maintenance job under Works Contract, where both the elements of service and sale of goods are involved, Service tax is levied on 70%, whereas VAT at State level ranging from 80% to 100% amounting to even taxation on 170% value on a transaction of Rupees 100/-.
  - Under GST, double taxation would get minimized as there will be HSN based classification of each taxable supply and will attract CGST and SGST without much doubt of being 'goods' or 'services' as the rates for the 'Taxable Supply of Goods' as well as 'Taxable Supply of Services' would be same.
- Common National Market for the Products: Under the prevailing tax structure there are various taxes levied by the State Governments at various rates. This differentiation in tax rates in states results in different prices of a single product in different states of the country. For example, if we purchase bread in Delhi, its price is Rupees 20 but for State its price may be Rupees 19. This price difference may have couple of reasons. Apart from varied cost structure, different taxes and variation of tax rate may be the reasons for the same.

In GST, though there will be four rates of taxes, but for a particular product rate of CGST and SGST will be uniform across the country. Say, the rate of necessity item like wheat, rice etc., the rate of SGST and CGST will be same across the country and hence, it would offer a common national market. Thus, there will be variation in rates but not coupled with the tax structure but only with cost of production exclusive of tax impact. Yes, to achieve the consensus from State to implement the GST, it is proposed that there will be a band in SGST rates too only in Standard rated goods. However, this band will be again 0-2% for maintaining the economic viability of concerned State. Hence, very few but common rates of GST will achieve a common national market, meaning thereby the price of a product would almost be same in whole of the country. If a product is of Rupees 100 in a part of the country then it would be same across the country.

- No Entry Tax in proposed regime will save Cost and Time: Since the Goods and Service tax will subsume entry tax as well, it will not only act for the cost saving as well as would be a time saver for the business community especially for the transport sector. Due to entry barrier/check post mechanism to collect entry tax at each State level, transport vehicles have to wait on an average 5-7 hours on the road at the time of Interstate travel. Certain study reports for these tax formalities in India revealed that when a transport vehicle is moving around 240 Kilometer in day, countries adopted GST achieving more than 400 kilomter journey, which will not only save substantial time but also cost coupled with time travel, wear and tear of vehicle, preservation of perishable goods and so on. In proposed regime of GST, entry tax will subsume into main levy and there will not be any entry barrier. Tax rates under the GST will be finalized keeping in view of kitty of entry tax lost by States and thus, vehicle will be free to move from one State to another. Further, in the present scenario credit of entry tax is available only in few States which will further enhance the cost of production, whereas in GST regime subsumation of entry tax into main levy will enable the buyer to claim the set off of entire IGST paid for output liabilities of IGST, CGST and SGST.
- Goods and Services become Competitive: Under the prevailing format of taxation there are number of tax issues which result in increase of cost of production, such as cascading of taxes, double taxation, no input tax credit of certain taxes eg. Central Sales tax, which make the goods and services uncompetitive both in the domestic as well as in the international market. Under GST, all these issues will be taken care with efficient allocation of resources, goods and services are expected to get more competitive advantage which would give a boost to the Indian products in international market.
- Input Tax Credit Chain: If there is a chain of transaction and tax levy on each point of transfer with Input Tax Credit (ITC) of tax paid on previous limb then this would reduce the cost of production and this is what exactly is expected under the new GST regime. If tax paid at each stage would be available as ITC for the other stage then it will also help in reducing the cost of reducing goods and services for the final consumers.
- o Interstate Transactions: Presently, in most of the cases Input Credit chain broke in case of Inter-state transactions. Post GST there will be a national levy and Input Credit chain in the Inter-state transaction would not break. Under GST, Integrated GST will be levied on Inter-state transactions and the credit of the same will be available for the payment of tax on the next stage of transfer which will keep the credit chain intact in Inter-state

transaction. In the present system of Central Sales Tax (CST) this advantage is not available.

Under the new tax regime, Inter-state transactions between two dealers would be cost compared with stock transfers/ branch transfers. According to the proposed model, Centre would levy IGST (which would be weighted average mean of CGST plus SGST across states) on all Inter-state transactions of taxable goods and services. The Inter-state seller will pay IGST on value addition after adjusting available credit of IGST, CGST, and SGST on his purchases. Also, the bringing in merchant will assert credit of IGST while releasing his yield charge obligation in his own particular State for CGST and SGST. This will bring about Inter-state deals exchange getting to be duty impartial when contrasted with Inter-states. India would get to be distinctly one single regular market no longer isolated by state outskirts.

**Input Tax Credit to all:** In the central VAT (CENVAT) the value addition at the level below the stage of manufacture is not included which keep the benefits of the comprehensive Input Tax Credit and Service tax set off out of the reach of the dealers but the new taxation structure would cover all the levels of production and distribution under the scope.

- Reduced Compliance Cost: At present there are over 15 Legislations in indirect tax structure including both Central and State Acts with each Legislation having different definitions, rules and requirements and the assessee has to comply with all those which makes the compliance cost for the assessee very high. Implementation of GST in India will subsume several Central and State taxes which will enable traders and manufacturers to comply one tax rather many.
- Common exemptions between Central and State Governments: Currently, the exemptions given by the Central and the State Governments being different which leads to different prices of single goods in the different states. There are various conditional exemptions, area based exemptions, threshold limit under the Excise Act. Similarly, there are various exemptions available under State VATs, Service tax and other taxes. In today's scenario these exemption are not mutually respected by State Acts. To illustrate, area based exemptions under the Excise Act say in Baddi (Himachal Pradesh) is not available under the VAT, which means that the assessee operating from there will have to bear the burden of State VAT though they are exempted from Excise duty. Reciprocal issues of exemption in VAT but not in Central levy can also be witnessed. These differentiations in exemptions under different Acts results in a complex tax structure. In the GST regime, common exemptions list will be introduced i.e. for CGST and SGST, which will make the rates of duty same all over India and remove this anomaly and consequential impacts.
- Interpretational issues will get minimized: As it is known fact that there are more than fifteen Acts with different definitions, regulations, rules, and requirements. This leads to interpretational issues of definitions; like, we can take an example of the concept of manufacturing, job work, Works Contract etc. These terms are majorly defined by the judgements of the Supreme Court and High Courts. Still there are various controversies regarding the definitions of these concepts. In the proposed regime of GST there will be a single terminology called as "taxable Supply". This will help in reducing the number of interpretational disputes. Further, when there will be a single regime of GST, clarification on various terms used in different law will also reduce. Say in today scenario, the

definition of room rent of hotel will be different for Service tax, VAT and Luxury Tax but in GST there will be a single definition of room rent of hotel.

## **ST** Benefits for Consumers

- Reduction in prices of the products: In present regime, lots of taxes are imposed on the products from inception to final state and input credit for these taxes is partially available. Further credits of Service tax is not available at all. Due to this practice, there is an increase of cascading effect thereby increase in the cost production as well as price for the consumers. In GST there will be enhanced transparency as well as rationalization of tax structure because of the continuous chain of set off, this leads to reduction in the price of the products at consumer level. In the case of primary food articles under prevailing tax structure purchase tax as well as sales tax have been levied which consequently increase the prices of primary goods but in GST it will be subsumed into a single levy which help in making the prices of the essential goods reduced.
- Employment Opportunities: It is expected that after the implementation of GST, products become more competitive globally, and also, manufacturing sector of India would definitely get benefit from the economics of scale which in turn will increase the employment opportunities. The implementations of GST will also witness the increase in the real return from factors of production land, labour and capital because of efficient allocation of the factors. This real return would in turn increase the return of small and landless farmers which will not only increase employment opportunities but also leads to reduction in the poverty level.

#### **ST** benefits to the Central and State Governments

- Increase in the Gross Domestic Product (GDP): According to the report of the Task Force on Goods and Services Tax Thirteen Finance Commission, the review demonstrates that usage of GST crosswise over merchandise and ventures is normal, ceteris paribus, to give increases to India's GDP some place inside a scope of 0.9 to 1.7 percent.
- Increment in the Exports of the nation: It is normal that after the usage of GST crosswise over India, the cost of creation will diminish fundamentally and when the cost of generation falls in the household advertise because of nonstop chain of set off from maker's indicate purchaser's point, Indian products and enterprises will be more value focused in remote markets. This can bode well for exporters, who compete with manufacturers abroad facing a lower cost structure.
- Results in widening of tax based and increased revenue to the governments: The implementation of GST would result in chain of transactions from manufacturer to consumer which would in turn bring all the buyers and sellers in the tax chain and thereby result in the increase in tax base for the government. There are various other major factors on which the tax base of the government depends, these are the threshold limit for payment of tax, exclusions and exemptions on different products sectorial or otherwise. As for the threshold, it is the limit above which the manufacturer, trader etc. will have to register under VAT/GST. So, in order to capture wider tax base the threshold limit should be as low as possible which is already proposed at a low rate in new regime. In case of exemptions, there would be very limited exemptions under GST which would

itself bring all the exempted sectors in the GST regime. All existing exemption will go away with some sunset clause. Even it is discussed that exemption from day one will not be available but the industry opted for exemption in old regime will be entitled for refunds of duties paid. And in case of exclusions, under GST the only exclusion provided in the Amendment Bill is Alcoholic Liquor for human consumption which means the new regime is proposed to have broad base. Along with this the tax base of the State Governments will increase widely with the inclusion of the tax on services and manufacturing while of the Central Government with the tax on sale.

- **Divisible pool of State Government will increase:** The divisible pool is the portion of gross tax revenue which is distributed between the Centre and the States. The divisible pool consists of all taxes, except Surcharges and Cess levied for specific purpose, net of collection charges. In the new tax regime, the GST will subsume all the Cess and Surcharges and the rate of GST would be decided on the basis of present tax collection which includes these Cess and Surcharges that means the tax collection from these additional levies will add on to the divisible pool in the GST regime.
- Reduction in the 'Administration Cost': Presently in indirect taxes structure on the hand when assessee has to follow lot of compliances, on the other hand, the Central and State Governments has to manage the administrative machinery for managing taxable and enforcement jurisdiction, which capture lot of resources in terms of time and money. Poor automation process inflates the agony. As the proposed GST will subsume all the major indirect taxes, the administration would become easier because the assessee has to comply with a single tax structure and this is similar for the government as well. The government would manage with a single national level network as e-governance will replace the age old conventional system of tax management.
- Improved Tax Policies: There is a saying that good tax policy is good tax administration. As discussed, there are different indirect taxes which are imposed by the Central and State Governments. Further, for these taxes, an assessee has to follow various complex compliances. Hence, there is a significant scope of improvisation in the tax policies which would ultimately help in tax collection efficiency and this improvisation is expected through implementation of GST in India. As there will be automation of tax infrastructure, this will make the system simpler for the government and also helps in reducing tax evasion as every transfer need to be automated in order to claim ITC. In other words, GST in India will help in increase collection efficiency of the State Governments and improve tax administration across India.

#### **DISADVANTAGES:**

There could be many hurdles coming up in order to implement GST. It is evident that due to many reforms by the NDA Government, the country is far-heading towards a strong economy and its growth can be seen in the GDP rates of quarters in a year. One such initiative which the Mr. Narendra Modi Government took was of 'Make in India'. This particular initiative calls for every industry, business houses, commercial or non-commercial units to make everything in India and not depend on other countries to import even the raw materials for uses in their respective works. This is a great step towards a greater and a stronger economy which would flourish on its own rather than on having to depend on others. This particular initiative will lead to job growth too, making India a manufacturing hub.

The fear with most of the manufacturing process is that the input tax credit will be given more to the importers and therefore the profit margins will go up for the imported goods. If we take this scenario then nobody would want to manufacture in India. Here, Input credit means at the time of paying taxes on final products/output, the tax be reduced from that you have already paid on inputs. For example, 'A' is a manufacture and the tax payable on the final product is Rs. 500; tax which is already paid on input i.e., purchases is Rs. 300. Here, 'A' can claim Input Credit of Rs. 300 and 'A' need to pay only Rs. 200 in taxes.<sup>33</sup> Because of this, the imported items would become cheaper than the items made in India. This will not do any justice to the Make-I-in-India campaign. The Financial Services Secretary, Ministry of Finance of Government of India, Mr. Hasmukh Adhia said that the importers' margins are in regular checks and the Government will find an amicable solution.

By and by, the chain of charges is in the way as takes after:

- a. Custom Duty (for most merchandise) 29.44% at the standard rate.
- b. Including Basic Custom Duty 10%
- c. Plus extra Duty or Countervailing Duty = Excise Duty 12..5 %
- d. Special Additional Duty-4%
- e. Education Cess 3%

Presently, under the GST administration, the shipper should pay just Basic traditions Duty and extra obligation and SAD would be supplanted by IGST.

<sup>&</sup>lt;sup>33</sup> What is Input Credit? And how to claim it?, clearTax, <a href="https://cleartax.in/s/what-is-input-credit-and-how-to-claim-it">https://cleartax.in/s/what-is-input-credit-and-how-to-claim-it</a> (last viewed March 15, 2017)

As of now, if the estimation of the great imported is Rs. 100 the merchant pays 29.44% of 100 which is 129.44. Under the new administration, the shipper will pay Rs. 132. The Government gives a discount of around 5% to brokers who offer the merchandise. This is turn gives an a worthy representative for the merchant by the legislature. This makes the cost of merchandise to descend by 5% under the present directions. Henceforth, right now the net cost of import is 124.44 (129.4-5=124.44) in the hands of the merchant.

Second circumstance, after GST comes into drive: the shipper will be qualified for a credit of full 22% IGST, out of the aggregate traditions obligation of 32%. So the net cost of the merchandise imported in the hands of the shipper would be 110 (132-22). Furthermore, then when the merchant exchanges these merchandise at say Rs. 150, under the present administration, the edge of the shipper would be Rs. 25.56 while under the GST administration it would get to be Rs. 40.

The solution to this is to give away with the Input Credit to the importers. Sachin Menon, COO, tax and head, indirect tax, KPMG, said that such an issue would not become a WTO issue as such restrictions exists even today without a dispute ever occurred.

A group of central excise officials have reported some of the loopholes in the Model GST Law:

- 1) As proposed by the officials, as far as the transactions and its administration is concerned there is no clarity in it and in the dispute and the resolution relating to in the model GST law.
- 2) Section 3 of mentions the meaning and scope of the term 'supply', "which includes all forms of supply of goods and services such as sale, transfer, barter, exchange, licence, rental and lease or disposal made or agreed to be made for a consideration." Any person after reading this particular section would know that the taxpayer under the new regime would have to pay taxes for any transaction. The assesse is whether an owner or custodian of any goods and services any transaction would attract GST.
- 3) Another troubling provision or it can be said a whole set of rules under Model GST law which is GST Valuation (Determination of the Value of Supply of Goods and Services) Rules, 2016 talks about the determination of the 'value' of supply of goods and services, is likely to create confusion and disputes among the assesses. Under the Model GST law, as per Rule 3 of the GST Valuation Rules 2016, methods of determining the value of goods and services have been mentioned. The transaction value is the value determined in monetary terms. These include supply of taxable or non-taxable goods; the taxable part would be taxed. In addition to this, if the supplier and the recipient are related, the value would be a transactional value. Also the goods or services supplied at free or concessional rates to the recipient by the supplier. Therefore, if a lawyer or a doctor offers any service to his/her client or patient or a company offers a scheme where one could buy one item and get the other for free, these kind of schemes would be taxable.
- 4) The Model GST law provides for input credit of GST paid on all items except some. The Government in giving out exceptions to the taxpayer is acting in a subjective manner. As

 <sup>&</sup>lt;sup>34</sup> Sachin Dave, Et Bureau, Importers' profits to rise,
 <a href="http://economictimes.indiatimes.com/news/economy/policy/importers-profits-to-rise-government-to-plug-gst-loophole-that-may-hit-make-in-india/articleshow/50164861.cms">http://economictimes.indiatimes.com/news/economy/policy/importers-profits-to-rise-government-to-plug-gst-loophole-that-may-hit-make-in-india/articleshow/50164861.cms</a> (Last Updated December 21, 2015)
 <sup>35</sup> Model GST Law Section 3(1)(a)

for an example, an employer giving his/her employee some benefits like foods, drinks, outdoor catering and membership of clubs to the employees are exempted if used personally by the employees. This is feared to have massive set back to the model law as this could lead to tax evasion by the taxpayers. This could be a serious blow to ease of doing business in India<sup>36</sup>. As in the recent ranking of the countries of the world, India could only gain one step forward in the 'ease of doing business'. India is positioned at 130 out of 190 countries in the World Ban's 'ease of doing business' ranking. <sup>37</sup>

The NDA Government's move is historic in nature and is being hailed from all parts of the country for the great move which the government has made. This unanimous decision has been taken by the Parliament for implementing GST during the Financial Year 2017-2018. The passage of this Bill will have a huge impact on the taxation system of the country, for now a good impact. The industries and the businesses are already gearing up for the GST by facilitating work on their infrastructure. But with all this which is taking place at the right place and the right time, there are some hurdles to cross and some loopholes to overcome so as to have a positive and not a declining growth rate of the economy of the country. On one hand, some industry, business houses and other corporates are welcoming this new regime but on the other hand some not seen so happy. Some not so happy are as follows:

- a. The **Service Tax on fares of flight** is expected to increase. Presently, under the current regime, it is between 6% and 9%. But, with the new regime coming up, it might go up to between 15% and 18%. The Aviation industry which was growing at a faster rate due to increase in the domestic traffic, the new regime might undo it because of higher service taxes.
- b. **Insurance** is to become dearer. With the coming up of the GST, our life could be in danger! How? Because the insurance products like Life, Health and Motor will become expensive. It is said that India has the lowest insurance penetration among countries of the world only 5% of the Indian population going for insurance and this figure is half of the global average. Taxes to go up by 300 basis points.
- c. The hot-shot places in the country like Chennai and Bangalore are about to become a little more expensive than they already are. In respect of cost of operations these cities are low but with the implementation of GST, the **cost of operations** is going to increase. The most affected would be the IT industry as in the recent past these industries were spreading their work arena to these cities.
- d. The **Banking & Financial Sector** as well like the insurance as stated above might well face problems. Presently, there is a 14% tax rate in the sector which is levied on the fee not interest. This tax rate of 14% under the GST regime would increase to 18-20%. Charges like debit/credit card charges (online or offline), fees on loan process, premiums on loans are expected to increase.

<sup>37</sup>Et Bureau, India up Just One Spot in Ease of Doing Business; ranks 130 out of 190 Counties, http://economictimes.indiatimes.com/news/economy/indicators/india-up-just-one-spot-in-ease-of-doing-business-ranks-130-out-of-190-countries/articleshow/55059039.cms (last updated October 26, 2016)

<sup>&</sup>lt;sup>36</sup> Central Excise Officials Highlight Loopholes/Issues Under Model Gst Law <a href="http://gstindiaupdates.com/central-excise-officials-highlight-loopholesissues-under-model-gst-law/#">http://gstindiaupdates.com/central-excise-officials-highlight-loopholesissues-under-model-gst-law/#</a> (last updated October 12 2017)

e. **Petroleum products** are the highest in quantity to be imported to our country. But the important petroleum products like natural gas, crude, high-speed diesel and ATF have been excluded from the purview of GST. This will increase the compliance cost.<sup>38</sup>

All the States have been asking for a percent increase in tax on goods shipped from manufacturer to the retailer along the supply chain. The States are doing so, as this would make it easy to track the origin from where the payments are coming up and could let the Central government know about the flow of moneys so that it could be compensated for the loss incurred. This idea comes with a lot of complexities. Since, the E-commerce industry is booming up, the supply chain has automatically increased, as the number of manufacturers is the same but the sellers have increased. It is not the idea per say is complicated but the implementation is. This would make a pile of additional paperwork and the most affected would be the startups and biggies like Amazon, Flipkart and others. The business of these would be affected as well as they will have to fork-out one-percent tax on the goods' maximum retail price. This in turn would eat up their brand's margin

Section 37 (Tax Deduction At Source) of the new GST Model Law lays down that any business whose total value of supply exceeds the amount of rupees 10 lakhs shall pay a one-percent tax. The Sections uses the words like "Deductor" and "Deductee". For the particular Section, the Central Government or the State Government may mandate anyone to be the deductor like a department (under Central or State Government), local authority, and government agencies. The work of the deductor is to deduct one percent tax on payment to the supplier (deductee) from the creditor on taxable goods/services. The deductor in doing so furnishes the deductee all the documents regarding the deduction like rate of deduction, amount deducted, and amount paid to the government and other such particulars as may have been prescribed to the deductor. If the deductor fails to provide the deductee with a certificate recognising that the deductee has paid the tax. Then this is followed by rebates. Everyone in the entire chain claims for tax rebate by the end of the year.

and ultimately the rate at which we get things right now with so many discounts might

have to be retained unfortunately.

Section 38 deals with 'Refund of Tax'. This shows the details of the tax which is deducted at source and the time limit by when it shall be deposited with the Government. For example, there is a brand which gets raw materials from 20 various sources to manufacture tables. In this whole process, the entire chain has to pay one-percent tax. After this when the tables are packed and made ready in branded attire, and then the agent who takes away the packaged material from the factory is called carrying and forwarding agent (C&F). At this point the agent pays 15 percent (just for example) GST charged by the factory at the gate of the factory. From the factory gate, the agent takes the packaged material to a warehouse in Mumbai. Here, whosoever picks (for example, stockists) it has to pay one-percent tax on the packaged material/product. The agent is now supposed to fill out the form signifying that the tax was deducted and this form has to be submitted to the government within ten days. The stockists also have to do the same, from the retailer to the C&F agent. All this paperwork can easily destroy the positivity in GST which all of us fighting for. This in reality is like the old taxation

<sup>&</sup>lt;sup>38</sup> Arpit Srivastava , Disadvantages of GST Implementation in India, <a href="http://marketinglessons.in/2016/08/04/disadvantages-gst-india/">http://marketinglessons.in/2016/08/04/disadvantages-gst-india/</a> (last updated August 4, 2016)

system. In all of this, the good thing about this that the money can be returned by the end of the year<sup>39</sup>.

Presently, the current regime levies service tax at 15% but GST will be 18-20%. This will burden the 'middle class' of the country as all the services would be costlier and this is one of the disadvantages. In the case of products like Garments and Cloths, tax rate currently is 4% but with the coming of GST this would become costlier. The businesses' control only will be with the Central and State Government; this will create complexity for businessmen. The credits are online and penalties will be of a criminal nature. Therefore, this is worse for small business handles that now do not have to pay taxes. As GST will be rolled out, it will come out with three different types of taxes. The burden on small businesses will be too much<sup>40</sup>.

Financial specialists should spend more to buy shared store items after the execution of Goods and Services Tax (GST), which the administration hopes to bring into drive from April 1 this year for now.

Investments made in mutual funds will get to be distinctly costlier by 300 basis points or 3% for each penny, says specialists.

Under GST, which is probably going to produce results from April 1, purchasers may wind up spending more as administration taxation rate would go up. While there is no sign of what the GST rate will be, specialists put it in the vicinity of 18 and 22 for every rupee.

Presently, the tax is 15 percent, while under GST administration it might go up to 18 percent, making the usage of GST ominous for the common store part as investors will wind up paying more assessments.

"It will affect every one of the three partners financial specialists, wholesalers and producers. Financial specialists will pay administration charges with higher administration assess increment from 15 to 18 percent," Reliance Mutual Fund Chief Executive Sundeep Sikka said.

"Asset Management Companies (AMCs) will have to pay back financial specialists/investors on fluid sort of items where expense charged are inelastic and to merchants who will solicit makers to endure part from the weight," he included.

<sup>40</sup> GST Bill Advantages and Disadvantages, <a href="http://www.businessbatao.com/2016/08/gst-bill-advantages-and-disadvantages.html">http://www.businessbatao.com/2016/08/gst-bill-advantages-and-disadvantages.html</a>

<sup>&</sup>lt;sup>39</sup> GST Additional Transaction Tax, <a href="https://yourstory.com/2017/02/gst-additional-transactiontax/%20vishal%20krishna%2028%20feb">https://yourstory.com/2017/02/gst-additional-transactiontax/%20vishal%20krishna%2028%20feb</a>

In administrations segment, including MF, which did not have numerous charges, GST won't subsume different expenses. In actuality, there will be about extra 3 percent loss for speculators.

The GST Bill was taken up that very day.

Hailed as the most effective assessment change that India has seen, GST plans to get rid of numerous duty administration on merchandise and ventures and bring them under one rate, will subsume focal extract, administrations impose and different nearby exacts.

"In light of the last rate chose, it could build rate of duty on administration expenses, conceivably bringing down charges got by the AMC's. The rate of assessment on reserve bookkeeping, caretaker charges and different administrations could likewise increment. Other than exhausting of administrations on premise of place of supply will additionally expand beginning capex and continuous consistence costs," Quantum MF CEO Jimmy Patel said.

There are few ways by which Asset Management Companies can cover up lost prices. This exceeding in cost because of GST can be minimized by absorbing the cost or there is another way it could be transferred to the investors when the expense ratio of the different schemes would be increased if it is allowed by Securities Exchange for Board of India, he added.<sup>41</sup> -

<sup>&</sup>lt;sup>41</sup> PTI, Mutual funds to become costlier on GST implementation <a href="http://economictimes.indiatimes.com/wealth/personal-finance-news/mutual-funds-to-become-costlier-on-gst-implementation/articleshow/53598061.cms">http://economictimes.indiatimes.com/wealth/personal-finance-news/mutual-funds-to-become-costlier-on-gst-implementation/articleshow/53598061.cms</a> (last updated August 8, 2016)

# **IMPLEMENTATION**

# **Suggestion to states**

The accompanying five ranges justify dire thought of policymakers for successful usage of GST in the states. They are:

- 1. **Set up a GST taskforce**: The individuals from the GST taskforce ought to have portrayal from those with significant ability, (for example, sanctioned bookkeepers, a data innovation pro, industry bodies, including Micro, Small and Medium Enterprises (MSME) agents and a financial business analyst. The taskforce ought to concentrate on:
- a. Directing the arrangement of a registry of all GST citizens, with a view to guaranteeing that whatever number as would be prudent these citizens are recording their assessment forms. This ought to be embraced on the premise of exactly quantifiable numbers. The objective extent of potential GST citizens who really document returns ought to be benchmarked; thus ought to the GST income gathered as an extent of the potential GST income base.
- b. Checking consistence expenses of GST, especially for the MSMEs. As these expenses fluctuate conversely with turnover, protecting MSME benefit and aggressiveness requires particular regard for their GST consistence costs. Guaranteeing that the GST input impose credit and discount forms work as proposed. A deliberate procedure of discourse with the partners for improving GST execution.
- 2. **Plan local dialect GST writing**: Prepare exact and for all intents and purposes valuable interpretations of laws, directions, GST Council choices, and so on in territorial dialects. This is basic as GST is to be uniform over all States, however dialect proficiencies in English and Hindi (most ordinarily utilized dialects in the GST writing) differ incredibly crosswise over states. Along these lines, a procedure for successful correspondence with all partners concerning the GST is fundamental for consistency in deals impose, and for acknowledgment of normal inside business sectors.
- 3. **Corresponding measures**: Implementation of GST is probably going to be utilized as a reason to at first raise costs of essential products. State governments ought to attempt integral strides, (for example, guaranteeing adequate supply of fundamental products and enterprises, especially sustenance things and prescriptions), and utilize their influential forces with merchants to coordinate for a smooth GST usage.
- 4. **Partake in GST gathering**: Each state ought to effectively take an interest in the GST board to shape its suggestions, and remain refreshed (and contribute) on the more extensive national thinking on GST.
- 5. **Utilize GSTN foundation and ability**: The GSTN (The Goods and Services Network), set up in March 2013, is a joint-wander amongst union and state governments, and open and private segment monetary establishments. It works as a typical go through entry for

GST citizens. It can conceivably give arrangement applicable roads to information mining and investigation. States could consider acquiring extra administrations from the GSTN to encourage the acknowledgment of GST income potential. The GST change is a driven and complex activity. India's past record of such, e.g. protection and benefits part changes, recommends that confidence about its probability of progress is advocated.<sup>42</sup>

"PwC India Executive Director Sumit Lunker said the April 1 rollout due date appeared to be trying then, as the CGST and IGST laws would not be passed just in the Budget Session toward the beginning of February. From that point, states should pass the State GST law in their respective assemblies.

"After the laws are passed, industry would require no less than 3-4 months time to be GST prepared, particularly on the data innovation framework front. Most data innovation organizations would turn out with their patches and updates after the last law is solidified. July 1 gives off an impression of being a more doable date for usage," he said.

Nangia and Co Director for Indirect Taxation, Rajat Mohan, said July 1 resembles the "most ideal situation" for GST usage as by then industry will likewise have the capacity to move to the new tax collection administration.

BMR and Associates LLP Partner Mahesh Jaising said a considerable measure of diligent work and time would need to be placed into meet the April 1 due date. "The practical timetable has all the earmarks of being July 1. Starting today, the administrations area has some disarray over elucidation of the law and is anticipating lucidity from government," he included.

Jaitley had a week ago said that specific "turf issues" still stay to be dealt with before taking off GST. The new backhanded expense administration can be actualized at whatever time between April 1 and September 16, 2017, as indicated by the protected change.

"GST is a value-based assessment and not a pay impose. A value-based expense can begin in any piece of the money related year and in this way, the scope of timing when it needs to come into drive in light of protected need is April 1, 2017 to September 16, 2017. Ideally, the prior we do, the better it is for the new tax assessment framework," Jaitley had said.

To the extent the Model GST Law is concerned, Lunker stated, there is no enormous test in passing it as the GST Council has effectively cleared dialog on 20 parts and just 7 sections remain.

<sup>&</sup>lt;sup>42</sup> Mukul G Asher, How Indian States Can Implement The GST Effectively <a href="http://www.huffingtonpost.in/lee-kuan-yew-school-of-public-policy/how-indian-states-can-implement-the-gst-effectively">http://www.huffingtonpost.in/lee-kuan-yew-school-of-public-policy/how-indian-states-can-implement-the-gst-effectively</a> (last updated September 15, 2016)

"While the issue of double control stays uncertain till date, state governments the nation over are quick to actualize GST at the most punctual. I am confident that the GST Council in its December 22-23 meeting will touch base at an accord on the pending issues," he said.

Deloitte Haskins and Sells LLP Partner Prashant Deshpande said that for all intents and purposes an April 1 due date "looks unachievable" in light of the short window of time that will be accessible to the business after the GST related enactments are passed.

"It will be a major pull of war to actualize it from April and my recommendation to industry is that they ought to keep themselves arranged to guarantee business progression," he said".

"Concentrating on different perspectives would be required for the Implementation of the GST. These angles are as:

- 1. Organization of the objective working model and upgrade of the fluctuated business procedures and exchanges.
- 2. Testing of the frameworks of the IT, refreshing and dealing with the issues relating to the relocation and cut-over
- 3. Compelling route through transitional and cut off issues like pre-GST credit and pre-GST load of products
- 4. Drawing up of new contracts identified with the deals or acquisition, update of the statements of the expense said in the agreements particularly the long haul ones, and so forth.
- 5. Usage of the procedures for dealing with the effect of the income widely
- 6. Successful Communication with the partners including channel/providers accomplices.
- 7. Assessment of the destiny of the suits that are pending and the day and age required for legal proclamations in the pre-GST administration.
- 8. Correction of the setup of the assessment consistence, charge manuals, statutory records layouts, schedules of the consistence, Frequently Asked Questions, and so forth. "<sup>44</sup>

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<sup>&</sup>lt;sup>43</sup> Id.

<sup>44</sup> AKGVG & Associates, <a href="http://akgvg.com/index.php/gst-implementation.html">http://akgvg.com/index.php/gst-implementation.html</a>

"Freudenberg India, a Germany-based assembling organization occupied with creating and delivering seals, vibration control innovation segments, channels, nonwovens, discharge operators and claim to fame oils and in addition mechatronic items. Georg Graf, Regional Representative India, Freudenberg Group on Budget, 2017, says that the Indian Economy is in a decent shape. By and large, we do see a positive business supposition."

However Graf trusts that there will be no further deferral executing GST. "We seek the monetary allowance has something after all partners - Industry, States and the general population of India. However, we do watch certain shortcomings, for example, moderate framework advancement, a low "simplicity of working together" evaluating, existing and acknowledged debasement - messy cash, high sexual orientation/social disparity and misty laws. Additionally measures ought to help enhance them inside the extent of the financial backing too.

While there is a list of things to get of changes that the part merits, a couple guides require toward be considered on need, said Prakash Tulsiani - Executive Director and Chief Operating Officer – Allcargo Logistics. "At the beginning, GST usage is enter for simplicity in development of merchandise in the residential market, the advantages of which are all around examined in the current past. Furthermore, concentrate on provisioning for foundation advancement, including better transportation framework that will enhance business efficiencies, in this way profiting the segment massively. The legislature ought to likewise take a gander at optimizing endorsements for new foundation undertakings to support outside financial specialists' certainty. The administration ought to consider giving tax breaks for capital serious foundation. This will boost the private segment to put altogether in framework extends, a positive stride towards understanding the 'Make in India' maxim of the administration. The improvement of coordinations stops the nation over for rapid conveyance is likewise the need of great importance. Coordinations parks will assist give administrations and offices to diminish costs, help proficiency and enhance the stream of both crude material obtainment and completed products.""45

"For Indian land, a progression of government-lead changes, including execution of Goods and Services Tax (GST), as additionally RERA, demonetization and the law on "benami" responsibility for, will change how business is executed in the land business – for better.

The GST Council, in its eleventh meeting from March 3<sup>rd</sup> to 5th, gave on a fundamental level endorsement to the two key draft laws of Central GST (CGST) and Integrated GST (IGST). Hon'ble Finance Minister Shri Arun Jaitley told media people that the CGST and IGST law have been enhanced, and in next meeting, they hope to favor the SGST and UTGST law, which will then entire the authoritative exercise and empower taking the

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<sup>&</sup>lt;sup>45</sup> FP Staff , Budget 2017: From GST implementation to tax cuts, industry hopes FM will deliver, <a href="http://www.firstpost.com/business/budget-2017-from-gst-implementation-to-tax-cuts-industry-hopes-fm-will-deliver-3241202.html">http://www.firstpost.com/business/budget-2017-from-gst-implementation-to-tax-cuts-industry-hopes-fm-will-deliver-3241202.html</a> (last updated February 1, 2017)

same before Parliament. "This is a positive stride, usage of GST foreshadows well for land," said Dr. Niranjan Hiranandani, CMD-Hiranandani Communities and Founder-President NAREDCO (West).

GST has been situated as a thorough circuitous duty on the deal, make, and utilization of various types of merchandise and ventures all through India. From a land point of view, the positive here is that all other focal and state duties are expected to be subsumed under it. Given this angle, GST will have sweeping ramifications on land, one of the positives will be consistency crosswise over different states, he said.

Clarifying this, Dr. Niranjan Hiranandani brought up that tax collection issues identifying with land cover land, property and different sorts of work contracts, and for each, various types of assessments are exacted by the state, focal and neighborhood self - governments. "These are arranged crosswise over three angles: (i) estimation of administrations, (ii) estimation of merchandise and materials, and (iii) estimation of land. Along these lines, while VAT is exacted by state governments on the merchandise divide, estimation of administrations is saddled by the focal government. Stamp obligation is the expense on the exchanges with respect to estimation of land. In the course of recent years, the circumstance has prompted to disarray and brought about various tax collection. Consistence and execution is troublesome and prompts to a circumstance, where a solitary land exchange brings about different duties that should be paid. This brought about a negative impact on land," he included.

The Hon'ble Finance Minister a week ago communicated idealism about having the capacity to meet the proposed July 1 due date for rollout of the backhanded duty administration. "Usage of GST will be a critical stride in changing backhanded tax collection in India. For land, plausibility of twofold tax assessment would reduce, as a portion of the focal and state government duties will be amalgamated into one expense. This will facilitate the procedure of tax assessment significantly, making it simpler to implement and direct," he closed.

Dr. Niranjan Hiranandani is Founder and CMD, Hiranandani Group. His current activity is Hiranandani Communities. He is the Founder and First President (Maharashtra), National Real Estate Development Council (NAREDCO), which works under the aegis of Ministry of Housing and Urban Poverty Alleviation, Government of India.""<sup>46</sup>

"In perspective of its unique protected position the 101st Amendment does not have any significant bearing to the State of Jammu and Kashmir. The State gets its Legislative forces from area 5 of the State Constitution. On presentation of GST, States would surrender their selective specialist to duty products and thusly get extra expert to expense Services which up to this time were in the elite space of Central Govt. In any case, the

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<sup>&</sup>lt;sup>46</sup>Dr. Niranjan Hiranandani, Implementation of GST on track says Finance Minister, augurs well for Indian real estate, <a href="http://www.thehindubusinessline.com/business-wire/implementation-of-gst-on-track-says-finance-minister-augurs-well-for-indian-real-estate-dr-niranjan-hiranandani/article9577211.ece">http://www.thehindubusinessline.com/business-wire/implementation-of-gst-on-track-says-finance-minister-augurs-well-for-indian-real-estate-dr-niranjan-hiranandani/article9577211.ece</a> (last updated March 9, 2017)

position in regard of J&K State is very extraordinary as it is as of now capable to duty products and administrations and by grasping GST it would not get any extra specialist. In any case, imperatively gets to be distinctly qualified for a share from the Central distinguishable pool. GST being a goal based expense; J&K is required to increase under the new allotment as we are a devouring State. Regardless there is a protect in the new assessment administration to remunerate States for a time of five years for any misfortune in incomes coming about because of execution of GST.

The new aberrant assessment administration will take off in the nation on first July, 2017 rather than first April, arranged already. The Central Government can't put off its execution past September, 2017 when the transitional arrangements of the 101st Amendment Act approving/securing tax assessment under the past laws will pass. The State can't stay reserved from the rising regular national market. It needs to join the standard. The use of the new duty administration to the State will, be that as it may, be a mind boggling exercise in perspective of its uncommon protected position. An advisory group for drafting an enactment for executing GST in the State was set up just in December, 2016. Great three months after the establishment of the 101stt Constitutional alteration! An examination was normal in the progressing session of the State Legislature on an issue that stayed under level headed discussion in Parliament for just about 10 years. There has just been a concise reference to it in the spending discourse of the State Finance Minister. The procedure should be speeded up in perspective of showed course of events generally the State will stay deprived of this single most vital duty change since autonomy."<sup>47</sup>

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<sup>&</sup>lt;sup>47</sup> Pradeep Gupta, Implementation of GST in J&K, <a href="http://www.dailyexcelsior.com/implementation-of-gst-in-jk/">http://www.dailyexcelsior.com/implementation-of-gst-in-jk/</a> (last updated February 1, 2017)

## INTERNATIONAL SCENARIO FOR GST

#### **Evolution of VAT/GST**

The concept behind GST was invented by France in the year 1954. In some countries, it is also known as VAT, or Value-Added Tax. Over the last few decades, GST ("VAT") has swept the world, (with the notable exception of the United States) most of the countries around the world now have adopted GST ("VAT"). In many developing and transitional countries GST ("VAT") is the most important single tax. Today, more than 160 nations, including the European Union and Asian countries like Sri Lanka, Singapore and China practice this form of taxation. GST ("VAT") is charged on consumption of goods and services which is significant unpredictable than corporate profits. As needs be, they show a more maintainable long-tern wellspring of Tax income which is less inclined to shirking. Likewise, as GST ("VAT") is for the most part payable to the assessment specialists during the time as exchange happen, in this way offer ascent to all the more ongoing accumulation of expense. Another motivation to move to the GST ("VAT") administration is that there is clear proof that GST ("VAT") is an exceptionally effective type of assessment from government's point of view, because of the moderately low accumulation cost for expense specialists when contrasted with different duties. Facilitate, GST ("VAT") is spread universally in light of the fact that it is an utilization expense which is most appropriate to the income needs of States in an undeniably globalized economy. The rise of the GST ("VAT") across the world is due to the fact that the GST is the best method of taxing general consumption. Further, its neutral treatment of exports, and its revenue-raising capacity are such complementary factors giving rise to its enormous acceptance worldwide. VAT provides a competitive advantage to the country that implements it. Further, VAT also favour exports since it zero-rates them while it taxes imports at the border. GST ("VAT") is proven to be a better tax system as it is more effective, efficient and transparent and business friendly and it also proves advantageous to the economic growth as well as increase competitiveness in the global market. GST ("VAT") is capable of generating a more stable source of revenue to the nation because it is less susceptible to economic fluctuations. Various benefits of GST that globally it has offered:

- 1. Enhanced Delivery system in a computerized environment.
- 2. Lower cost of Doing Business.
- 3. Enhanced compliance
- 4. Fairness and equality.
- 5. Increase Global competitiveness
- 6. Greater transparency
- 7. Fair pricing to consumers

"As indicated by the OECD's "Utilization Tax Trends 2014," 164 nations on the planet exacted a GST ("VAT") starting at first January 2014."

Out of 164 nations, eight nations are not United Nation (UN) Member States i.e., Azores, Taiwan, Faroe Islands, Isle of Man, Jersey, Kosovo, Madeira and Niue. Besides, the quantity of VAT nations keeps on developing, particularly in rising economies. With

impact from first January, 2015, VAT was presented in the Bahamas and with impact from first April, 2015: GST is executed in Malaysia to supplant the current Sales and Service Tax. Suriname is additionally anticipated that would supplant current Turnover Tax with a VAT framework shape first January, 016. A year ago, the Government of Puerto Rico authorized a team to build up an assessment change bundle that would expand general reserve income, rearrange general consistence and advance financial development.

#### WHY GST SPREAD WORLDWIDE?

The principal reasons for the rapid spread and success of GST ("VAT") are twofold. The first reason is undoubtedly the early adoption of GST ("VAT") in the EU and the perceived success of both the EU and it's VAT. Second is the key role played by the IMF in spreading the importance of GST to developing countries. The demonstrated success of VAT in the EU showed that VAT actually worked well and that too effectively. The consistent support and advocacy of this form of taxation by the IMF in emerging countries, first in Latin America and then around the world, introduced the idea of VAT and facilitated the adoption even by the countries which are less developed as far as their administrative structure is concerned. Subsequently, all the non-EU countries of the organization for Economic Co-operation and Development (OECD)-other than the United States have also, one by one, introduced VATs in past years-New Zealand in 198, Japan in 1989, Canada in 1991 and Australia in 2000.

Since VAT has been an enormous success, it has clear up the other contending general sales taxes in most of the world. Only five countries have ever repealed a VAT, and they too have either reintroduced or are planning in that direction. In many countries VAT has come to rival and even dominate the Income Tax as the mainstay of national finances. No fiscal innovation has ever spread so widely and rapidly in large of countries. However nothing comes with sunshine alone. Where there is sunshine, there is thin line of clouds. Increasingly, various problems are emerging in the developing and transitional countries during the initial stages of implementation.

#### INTERNATIONAL PRODUCTIVITY AND EFFICIENCY OF VAT/GST

Certainly, test conclusions connate be drawn about the relative income exhibitions of VAT in the nations in light of the fact that distinctive nations share diverse exercises and diverse GDP Statistics. Be that as it may, endeavor has been made to draw equivalent measures, for example, those named "profitability" and "proficiency" which analyzes VAT execution in the Western Hemisphere.

While it is difficult to decipher these measures, they may comprehensively be comprehended as take after:

'VAT profitability' is the proportion of VAT incomes to GDP partitioned by the "standard" rate of the VAT. To be exact, this figure indicates what percent of GDP every rate purpose of the standard VAT rate gathers. All things considered, for the nations in Asia, Europe, Oceania, Africa, South America, Caribbean, Central America, North

America, one rate purpose of VAT gathers 0.36% of GDP, with the range being between a low of 0.10% for Brazil's (extremely constrained) national VAT and a high of 0.62% in Nicargua. In like manner, the VAT in Jamaica looks great for sure. Be that as it may, this measure may delude since on a fundamental level VAT for the most part expenses utilization, not generation, and GDP measures creation, not utilization.

# **VAT/GST IN VARIOUS COUNTRIES**

# **AUSTRALIA:**

## **Date of Introduction**

The Australian Goods and Services Tax was introduced on 1<sup>st</sup> July, 2000. The standard rate of GST is 10% on the taxable supplies. Further, Australia follows the National GST model since 2000, which is levied and collected by the Central Government, the entire proceeds of which are collocated to the States.

## Payable on

- a. GST is payable on taxable supplies and taxable importations.
- b. Taxable supplies implies if-
- i. You make the supply for thought.
- ii. The supply is made in the course or facilitation of a venture that you go ahead;
- iii. The supply is associated with Australia;
- iv. You are enrolled or required to be enlisted.

In any case, the supply is not an assessable supply to the degree that it is GST ("VAT") free or information burdened.

# GST ("VAT") on import

- a. A taxable importation is an importation of goods into Australia but only to the extent that it is not a non-taxable importation.
- b. One makes an import of goods into Australia if-
- One enters the goods for home consumption (within the meaning of the Custom Act, 1901); and
- At the same time they are so entered for home consumption, one is the owner of the goods.
- c. Imported merchandise is liable to GST ("VAT") when they are entered for home utilization. For the most part, the GST ("VAT") is payable in the meantime as the traditions obligation is payable, unless GST ("VAT") deferral has been endorsed. GST ("VAT") deferral on importation of merchandise must be connected for and there are sure particular necessities that must be before endorsement, including the prerequisites that the shipper must be enrolled for Australian GST ("VAT") and cabin month to month electronic GST ("VAT") returns, if GST ("VAT") deferral is without a doubt, the GST ("VAT") on importation of Goods s payable in the GST ("VAT") return by the 21st day of the next month.
- d. For the importation of specific administrations from outside Australia, one will be required to apply turn around charge GST ("VAT"). This is proposed to take away any

GST ("VAT") preferred standpoint of purchasing those administrations from outside Australia.

# Turn around charge under Australian VAT

Under the turnaround charge one is required, as the beneficiary, to represent GST ("VAT") on GST return, yet just on the off chance that one is not qualified for full Input Tax Credits. In the event that one is just qualified for halfway Input Tax Credits, then one can guarantee them, utilizing normal allotment strategies, on the VAT return. The turnaround charge applies to the securing of all provisions of something besides products or genuine property, if the supply is not associated with Australia.

# **Input Tax Supplies under Australian VAT**

Input taxed supplies are the supplies which are exempt from GST ("VAT") and there is not entitlement of Input Tax Credit for the same. Examples of nput taxed supplies of goods and services are:-

- (i) Financial Supplies,
- (ii) Residential Rent,
- (iii) Residential Premises, and
- (iv) Precious Metals

# **GST ("VAT") Free Supplies under Australian VAT**

GST ("VAT") free supplies are the supplies which are zero rated and are not liable for GST. It is entitled to claim Input Tax Credit included in acquisitions related to the supply. Examples of free supplies of goods and services are:-

- (i) Food,
- (ii) Health,
- (iii) Education,
- (iv) Child Care,
- (v) Religious services,
- (vi) Water and sewerage,
- (vii) Farm Land,
- (viii) Cars for use by disabled people,
- (ix) Transport and other related matters,
- (x) Supplies through inwards duty free shops, and
- (xi) Grants of freehold and similar interests y governments.

# GST ("VAT") Threshold under Australian VAT

- a. The GST registration threshold is A\$ 75,000 unless you are a non-profit body and A\$ 150,000 for non-profit bodies.
- b. An substance that stops to bear on an endeavor must wipe out its GST enlistment. The substance must inform the Australian GST experts that it is no longer qualified for be enlisted inside 21 days in the wake of stopping operations.

c. Two or more elements that are firmly related may shape a GST ("VAT") bunch. The impact of VAT gathering is to regard the gathering individuals as a solitary substance for VAT purposes.

#### **BRAZIL:**

#### **Date of Introduction**

- a. VAT system was introduced in Brazil in the year 197.
- b. There are two value-added taxes in Brazil. One is a State Sales tax (ICMS) and the other is a Federal Excise tax (IPI).
- c. The State VAT (ICMS) is levied by the individual States in Brazil. The States set the level of taxation, but the Brazilian federal government may set the minimum rate.
   Payable on (Applicability of state sales tax [ICMS] and Federal Excise tax [IPI])
   State Value Added Tax (ICMS)

In Brazil, a Value-Added tax is levied at State level on the circulation of goods and services. It is applied to the purchase and sale of domestic and imported goods, inter-state and inter-municipal transportation, and communications. ICMS s a percentage- included tax, meaning thereby it is embedded in the price of the goods. In Portuguese, the tax is known as "Imposto sobre Circulacao de Mercadorias e Servicos".

# **Levy of ICMS**

ICMS is applied when goods or services are sold or transferred. The cost of freight and insurance are usually, but not always, included in the base value used for calculating ICMS, ICMS is reported in Modelo 9, Directory for Calculating ICMS Tax.

The tax region Zona Franca de Manaus, a special duty-free zone created by the government incentive to promote development, represents a special case for ICMS calculation: It must be calculated, but it is subsequently discounted – so that no ICMS payments are made. A few other regions, called the Cidades Conveniadas, possess a similar status. ICMS applies to the following transactions carried out in Brazil, even if the transaction begins abroad:

- a. The flow of merchandise,
- b. The importation of merchandise,
- c. The supply of power,
- d. The supply of correspondence administrations, and
- e. The supply of transportation amongst States and between regions.

Be that as it may, Exports and produced products and crude materials are excluded from ICMS. Additionally, a few organizations are not subject to ICMS, for example, some legislature claimed organizations. Advance, the standard rate of ICMS is 17 percent. Be that as it may, in Sao Paulo, Minas Gerais and Parana the standard rate is 18 percent and is Rio de Janeiro the rate is 19 percent. On between state development of merchandise, the rate connected may change in view of the condition of goal (7 or 12 percent, all in all). A lower rate of 12 percent ICMS rate is demanded on some particular merchandise and ventures, including:

- i. Farm executes and tractors, machines, mechanical gadgets and hardware and items from the electronic information handling industry, which have been allowed a few motivating forces,
- ii. Diesel oil and ethyl liquor fuel,
- iii. Motor vehicles.
- iv. Sand and stones
- v. Food items,
- vi. Transport administrations.

A lower rate of 7 percent ICMS rate is exacted on some particular products and enterprises, including:

- a. Products that are a piece of the essential sustenance wicker container, and
- b. Products from the electronic information handling industry.

There is a broad rundown of exceptions from the require of ICMS rate, including:

- i. Exporting,
- ii. Books, daily papers, periodicals, and the paper devoured in the printing of such items.
- iii. Sale of settled resources, and
  - iv. Fruits, vegetables, and ranch/plant deliver.

#### Several factors influence the percentage rate and base value of ICMS:

- Where the goods originate from and where they are being shipped to, and
- Product codes.

# **Exemptions and Reduced Rates under ICMS**

Perpetual or legitimate just through a predefined date, and its legitimacy can apply to one State or it can stretch out to all States.

Distinctive or diminished ICMS rates are connected to specific items. Diminished rates are just charged inside one State; in this way, the rates don't rely on upon the States of beginning and goal.

For a few items, ICMS s figured on a diminished base. Just like the case with exclusions, the base-esteem decrease can be legitimate either forever or just for a predefined day and age. Lessened bases are just connected inside one State; so once more, they don't rely on upon the States of starting point and goal.

ICMS exemptions are possible for certain products. An exemption can be either

# Concern of usage of Goods for ICMS

The base value for calculating ICMS depends on the usage of the goods. If a customer buys goods for production or resale, ICMS is calculated on the goods' value not including IPI. If the goods are earmarked for consumption, the base vale used to calculate ICMS is the value of the goods plus IPI. In addition, the usage determines how the system posts the amounts in Purchasing. If the material's usage is production or resale, the tax amounts are posted to separate line items. If the usage is consumption, the tax increases the value of the material and it is non-deductible.

# Federal Excise Tax (known as Industrial Products Tax (IPI))

The Federal VAT (IPI) is charged by Brazil's Federal Government on national and outside "completed products." It is imposed at elected level on most household and imported made merchandise. IPI is evaluated per item and is connected to the gross value, comprehensive of ICMS. ICMS applies to the accompanying assessable occasions:

- a. The shipment of completed merchandise from a mechanical foundation (or comparative foundation) in Brazil, and
- b. The traditions freedom of completed merchandise of outside beginning.

#### **Motivation under Industrial Products Tax (IPI)**

The IPI law accommodates a few assessment motivating forces if the shipment of products is identified with a fare, a deal to an exchanging organization or to plant development arranges. IPI assess motivating forces incorporate the exception of operations and the allowing of duty credits. The normal IPI range is around 15%. There is a broad rundown of items which are assessment absolved or zero appraised from the require of IPI rate, including:

- i. Live creatures and creature items;
- ii. Plant items;
- iii. Animal and plant fat for oil;
- iv. Shoes:

- v. Textile items; and
- vi. Chemical items.

## Importance of "Completed products" under Federal Excise Tax

"Completed Goods" will be products delivered thus of a modern procedure, regardless of the possibility that the procedure is inadequate, fractional or delegate.

# Factors affecting percentage rate and base value of IPI

# **Usage of the merchandise (in light of the posting in Purchasing)**

In the event that a material is utilized for industrialization (generation), the expense sums are presented on isolated line of things. In the event that a material is utilized for utilization, the assessment is non-deductible, in which case the IPI sum is added to the estimation of the material and you can't counterbalance the expense against your yield impose. On the off chance that a material is exchanged, the IPI assess sum is non-deductible, yet t is added to the stock esteem. IPI is regularly not due in resale, since it is an extract obligation exacted on the creation or import of merchandise.

#### **❖** NCM code

The rate differs relying upon its item grouping, as characterized by its NCM code. For a few items, IPI is figured on a decreased base sum.

#### ❖ Material

In most cases, the system uses the IPI rate entered for the material's NCM code. However, if any other value has been entered as an exception (including per material), this value always overwrites that of the NCM code.

#### **&** Customer

In certain cases, customers can be exempt from IPI. This only applies to SD, as described below.

#### Vendor

If the vendor is a wholesaler who does not pay IPI, 50% of the calculated IPI value can be recovered. Since the wholesaler does not charge any IPI at all, this IPI credit is deducted from the inventory value (half of the IPI amount is deducted from the inventory value and the other half of the IPI amount is posted to deductible IPI). The IPI is not stored and printed on the nota fiscal. This is only relevant for MM.

# Registration under Brazilian VAT

If a business makes supplies of goods and services that are subject to ICMS and IPI in Brazil, registration is compulsory. There is no threshold below which a business is not required to account for the taxes. Businesses are required to separately register for ICMS in each State where it has any kind of establishment. VAT grouping is not allowed under Brazilian VAT laws.

#### **CANADA:**

#### **Date of Introduction**

The Canadian GST was introduced on 1<sup>st</sup> January, 1991 and the Canadian HST (Harmonized Sales Tax) was introduced on 1<sup>st</sup> April, 1997.

#### Rates under Canadian VAT

There are two rates applicable one is GST and other is the HST (Harmonized Sales Tax). The standard rate of GST is 5 percent. The HST which is applicable in Five Canadian provinces – Ontario, Nova Scotia, New Brunswick, and Newfoundland and Labrador, and Prince Edward Island is a combination of a federal component (i.e, 5 percent) and a provincial component (i.e, 8 percent to 10 percent). The GST is administered by the Canada Revenue Agency and the proceeds are then divided among the provinces in accordance with the pre-determined formula.

# **Meaning of Taxable Supply**

- A. A supply means the provision of property or a service in any way, including sale, transfer, barter, exchange, license, rental, lease, gift, or disposition.
- B. Taxable supplies are goods and services that are supplied in the course of a commercial activity and are subject to GST/HST (including zero-rated supplies).

# Payability of GST

GST gets to be distinctly payable by the beneficiary of an assessable supply on the prior of the date on which the contemplations for the supply is paid or the date on which the thought gets to be distinctly due. The thought is thought to be paid when the provider gets the cash (or other type of concurred thought) for the supply. The thought for an assessable supply is esteemed to end up distinctly due on the most punctual of the accompanying dates:

- a. The date on which the provider issues on receipt concerning the supply.
- b. The date of the receipt, or
- c. The date on which the thought falls due under a composed assention the date on which the provider would have issued a receipt regarding the supply.

#### "Import under Canadian GST

**Imported Goods** – Goods imported into Canada are subject to the GST or the federal part of the HST, except for items specified as non-taxable importations. The GST/HST is calculated on the Canadian dollar value of the goods, including duty and excise tax, and is collected at the border at the same item as these duties and taxes.

The owner or importer of record is responsible for paying the GST/HST on imported goods. If you are registered for the GST/HST and you are the importer (the person who caused the goods to be imported into Canada), you can claim an Input Tax Credit (ITC) for the tax you paid on the imported goods, as long as you meet the requirements for claiming ITC's.

# **Exempt Supplies under Canadian GST**

Certain supplies of goods and services, referred to as "exempt supplies", are within the scope of GST, but are not liable to tax. However, these exempt supplies do not give rise to Input Tax Credits. Examples of Exempt supplies are as follows:-

- > Supplies of used residential property.
- > Healthcare.
- **Education.**
- Most supplies by charities and public sector bodies.
- Legal aid services.
- Most services provided by financial institutions such as arrangements for a loan or mortgage.
- Arranging for and issuing insurance policies by insurance companies, agents, and brokers, and
- ➤ Child-care services (day-care services less than 24 hours a day) for children 14 years old and younger.

# **Zero Rated Supplies**

Certain supplies of goods and services are "zero-rated supplies". Although tax does not apply to zero-rated supplies, a registrant may claim Input Tax Credits with respect to these supplies. Examples of zero-rated supplies are-

- > Exports of goods and services,
- > Medical devices,
- > Prescription drugs,
- > Basic foodstuffs,
- > International transportation, and
- > Certain inputs used in agriculture and fishing.

# Registration under Canadian VAT

A person whose activities exceeds C\$ 30,000 must register for GST within one month after making the first supply that cause its turnover to exceed the threshold. The C\$ 30,000 threshold is determined by reference to the aggregate of taxable and zero rated supplies made by the person and any associates of the person in the period. GST group registration is not permitted. Legal entities that are closely connected must register for GST individually.

#### **Procedural Requirements under VAT**

The rules surrounding the applications of GST in Canada cover a range of areas including:

> Invoice requirements,

- > Foreign currency treatment and rates,
- ➤ Which expenses may be recovered against GST liabilities,
- Relief for bad debts, and
- > Fines and penalties

#### EGYPT:

#### **Date of Introduction**

An Egyptian GST (General Sales Tax) locally known as Al- Dareeba AlAmaa AlaElmabeeat was introduced on 3<sup>rd</sup> May, 1991.

## Rates under Egyptian VAT

- a) The Standard rate is 10% applicable on all supplies of goods and services except certain essential or luxurious items.
- b) There are some other rates of taxes, such as-
- 45% higher General Sales Tax rate on: Powerful Cars
- 25% higher General Sales Tax rate on: Audio visual equipment; Air conditioners
- 15% higher General Sales Tax rate on: Telecomm services
- 5% higher General Sales Tax rate on: Coffee; Soap

## **Levy of GST**

GST shall be levied on goods that are locally manufactured or imported unless such goods are specially exempted. GST is also levied on a number of specified services. However, export of goods and services under Egyptian VAT are subject to a zero rate.

# Certain taxable Services under Egyptian GST

There are certain services which are subject to GST in Egypt, including the following-\

- Hotels and restaurants:
- Telecommunications:
- Maintenance and installation services;
- Car rental and tourist transport services;
- Security and cleaning services; and
- Courier services.

#### Registration

Under the GST legislation – manufacturers and service providers with annual turnover of EGP 54,000 or more, while wholesalers or retailers with an annual turnover of EGP 1,50,000 or more, are required to take legislation.

# **Exemptions under Egyptian GST**

The following are exempted from the GST application under Egyptian GST:

• Products that fulfill a social purpose, e.g. food and medicine, are exempt;

- All taxable commodities, equipment and services that are necessary for defense, national security, and the manufacture of armaments as well as related raw material, production prerequisites and components thereof are exempt;
- Goods purchased or imported by foreign embassies and consulates in Egypt;
- Gifts, donations and presents made to the State administration or municipalities, and expressly exempted by the Minister of France;
- Scientific, educational and cultural products imported for use by scientific research institutions and expressly exempted by the Minister of France. Further, the Egyptian Sales Tax Law does not provide any partial exemptions.

# **Returns under Egyptian GST**

GST is based on a self-assessment system. A GST registered taxpayer is obliged to file a monthly Sales Tax Return that must be based on the regular according books and records. Failure to do so could result in a weekly penalty of 0.05% of the tax due.

#### **FRANCE:**

#### **Date of Introduction**

France is a European Union member and has introduced its VAT on 10<sup>th</sup> April, 1954, which they locally named as *Taxe sur la valeur ajoutee* (TVA).

#### **Returns under France GST**

The Standard rate of VAT has been kept on 20% (from 1<sup>st</sup> January, 2014), with addition to some reduced rates, which are applicable on certain supplies of goods and services. There is a reduced rate of 5.5 percent for certain goods and services, including notably:

- Food products and beverages (except alcohol beverages),
- Water.
- Self-supply of specific residential unit made by defined non-profit making organization (social residential unit which company with different requirements: elderly residential unit, residential unit for disabled/impaired person),
- Subscription fees for delivery of heat energy when this energy is produced with 50 percent of sustainable resources,
- Services provided in school cafeteria,
- Medical devices for disabled person, and
- Sales and rental of books, including digital books (as from 1<sup>st</sup> January, 2013).
- a) There is a reduced rate of 7% as from 1<sup>st</sup> January, 2012 for certain goods and services, including:
- Some pharmaceutical products,
- Sales and rental of books, including digital books (until 31st December, 2012),
- Some radio and television broadcasting,
- Some entertainments (cinema, theatre, museum, and exhibition),
- Some entertainments (notably theatre) will be subject to the 55 percent VAT rate as from 1<sup>st</sup> January, 2013,
- Transportation of passengers,

- Works on residential units,
- Hotel accommodation,
- Writers and composers, and
- Meals taken away.
- b) There is a reduced rate of 2.1 percent (also known as Super reduced rates) for certain goods and services, including:
- Newspapers,
- Admissions to shows (applicable only for the 140 first performances of the show), and
- Medicines for human health (when reimbursed by social security).
   It is worth noting that special VAT rates apply in the French overseas departments (Martinique, Guadeloupe, Reunion Island), as well as in Corsica. VAT is temporarily not applicable in French Guyana.

## **Payability of VAT**

Value-Added tax (VAT) is due on all supply of goods or services made in France, which it is supplied by a taxable person in the course of economic activity.

Taxable person means any business entity or individual that performs taxable supplies of goods or services, intra-Community acquisitions or distance sales, in France in the course of a business.

Economic activity is a term deemed to include not only industrial, commercial and agricultural activities in a legal framework, but also the supply of professional services and other activities which are classified as civil.

# **Exemptions under France VAT**

The followings are exempt supplies of goods and services (these lists are not exhaustive and may have certain exceptions).

Examples of exempt supplies of goods and services-

- Land under specific conditions,
- Financial transactions.
- Buildings completed for more than five years,
- Insurance,
- Education.
- Health and welfare, and
- Betting and granting.

#### **MALAYSIA:**

## **Date of Introduction**

Recently, Malaysia has introduced GST from 1<sup>st</sup> April, 2015.

# Rates under Malaysian VAT

The standard rate of GST in Malaysia has been kept at the rate of 6%.

## **Import under Malaysian GST**

GST is also charged on the importation of goods and services into Malaysia. GST is imposed upon:

- All imported goods except goods prescribed as zero rated and exempted goods, and
- All imported services acquired for the purpose of business, except exempt supplies of services.

## Registration under Malaysian GST

A person is required to be registered for GST if he makes taxable supplies where the annual taxable turnover exceeds RM 500,000.

Taxable turnover means the total value of taxable supplies excluding the amount of GST. Group GST registration is a facility that allows two or more related companies to register as a group. Group registration may be relevant to the group considering the substantial number of subsidiaries under its control. Group GST Registration is allowed in Malaysia.

# Taxable Supplies under Malaysian GST

GST shall be charged and levied on any supply of goods and services made in Malaysia and any importation of goods into Malaysia. In other words, it can be said that GST is imposed on-

- Supply of goods and services in the country;
- Import of goods into the country; and
- Import of services (reverse charge mechanism).

Supply means all forms of supply where goods and services are given in return for a consideration.

# **Types of Supply-**

- 1) **Standard Rated** (**Taxable Supply**) Local supply of goods/services, supply of land and building for commercial, administration or industrial purpose, construction of all types of building.
- 2) **Zero Rated (Taxable Supply)** There is no GST on zero rated items and the supplier can claim back their Input Tax Credits.

#### **Examples:**

- Agricultural products, such as paddy and fresh vegetables,
- Foodstuffs such as rice, sugar, table salt, plain flour and cooking oil,
- Livestock supplies such as live animals, fresh or frozen meat of cattle and swine,
- Live and unprocessed poultry, fresh and frozen meat of chicken and duck,
- Fresh and salted eggs and fish,
- The supply of the first 200 units of electricity to domestic users,
- The supply of the first 35 cubic meters of water to domestic users, and
- Exported goods.

#### **Exempt Supplies under Malaysian GST**

Exempt Supply (No GST) – The supplier pays GST on business inputs, they cannot claim it back, and they do not charge GST to the final customer.

Examples include services provided by:

- Child-care organizations,
- Educational organizations,
- Financial institutions.
- Funeral service burial and cremation,
- Health-care organizations,
- Highway and toll bridges,
- Public transport providers,
- Supplies made by associations and similar organizations, and residential real estate.

# Out of Scope Supplies under Malaysian GST

Out of Scope Supply (No GST) – Transfer of business as going concern or sales of property outside Malaysia, charges and fees imposed by the Government.

#### **NEW ZEALAND:**

#### **Date of Introduction**

GST was introduced on 1<sup>st</sup> October, 1986 in New Zealand.

#### Rate of GST

The standard rate of GST in New Zealand is 15%

Some supplies of goods and services are taxed at a lower rate of 9% which includes:

- > Supplies of accommodation and other domestic goods and services in a rest home where nursing care and services are provided.
- ➤ Supplies of long-term accommodation in a hotel or motel.

# Payability of GST

GST is imposed upon most goods and services in New Zealand, most imported goods, and certain imported services.

#### **Registration Threshold**

The registration threshold for GST is NZ\$ 60,000. Further Group registration is also allowed for corporations or other taxable persons that are "under common control".

# **Meaning of Taxable Supplies**

Taxable goods and services means:-

- Goods which include all types of personal and real property, except money.
- Services which covers everything other than goods or money, e.g TV repairs, doctor's services and gardening services.
- a) Taxable goods and services don't include:
- Goods and services supplied by businesses that aren't registered for GST, and
- Exempt supplies such as:
- o Letting or renting a dwelling for use as a private house,

- o Interest you receive
- o Donated goods and services sold by a non-profit body, and
- Certain financial services

## **Import under New Zealand GST**

- a) Imported Services One is required to charge and return GST on any services that you import. This can include services that you acquire while outside New Zealand. However, some of these services may be zero-rated if they are physically performed outside New Zealand and they can be physically received only at the time and place where they are physically performed, except for services which are intangible in nature.
- b) Goods and Services directly related to temporary imports This is any supply of goods and services that are directly connected to temporary imports. The most common services are repairs and maintenance. If you use material to repair a temporary import and those materials become an integral part of that import, those materials are zero-rated. Similarly, if the repair materials become worthless for anything else after the repair job, they are zero-rated. Anyone supplying goods or services to a temporary import must keep a copy of the Temporary Import Entry form issued by Customs. Example: A New Zealand-owned boat that normally operates in the Cock Islands is put into dry dock in New Zealand for repairs to its propulsion system. Any services involved in the repair would be zero-rated if the boat is temporarily imported.

## Zero Rated Supplies under New Zealand VAT

Examples of supply of goods and services which are zero rated are:

- > Sale of a business as a going concern,
- > Exported goods and services,
- > Services performed outside New Zealand,
- > Certain transactions involving emissions units, and
- Exported second-hand goods if the recipient gives the supplier an undertaking in writing that the goods will not be reimported into New Zealand.

Source: In Land Revenue Department of New Zealand.

# **Exempt Supplies under New Zealand VAT**

Some supply of goods and services are exempt from the levy of GST which includes:

- > Supply of precious metals,
- > Certain real estate transactions,
- > Sale of donated good by non-profit organizations,
- > Financial Services, and
- ➤ The supply of fine metals (gold, silver, and platinum), other than zero-rated supplies."<sup>48</sup>

<sup>&</sup>lt;sup>48</sup> CA Atul kumar Gupta, GST Concept and Roadmap (2015)

# GST AND OTHER COMPONENTS GST AND IT:

GST as we have discussed in earlier chapters will be a "Destination based" tax. Inter-State transactions of goods and services under GST will attract IGST which will be collected by the Central Government and portion of SGST (State GST) from the same will be transferred to State where the destination of these goods/services will be there. Thus Central Government will not only administer CGST but also will act as a Clearing House for IGST, which in turn will require a robust system of informational technology. Likewise, there are number of issues which will also require strong IT-enabled services. These are:

- a) Control and administer of flow of credit between dealer/Central/State Governments.
- b) Since in GST there will be decentralised jurisdiction at State level and every assessee have to obtain State based registration (Sa, if M/s A is operating from ten States then has to obtain ten different registration, whether dealing in Goods or services), it is of utmost importance that registration mechanism should be online.
- c) While referring point "b", above every assessee has to file a monthly/quarterly return for all registered premises. Though, it is proposed that for three components of GST i.e. IGST, CGST and SGST, there will be a single return but to offer ease of doing business and maintain flow of credit in auto mode
  - is compulsory to have online system of acceptance and validation of GST returns.
- d) Granting of refund claim in auto-mode will also require complete automation.
- e) Process like issuing of notice, acceptance of record, issuance of invoice can also be automated.
- f) Reconciliation of the amount received by the State from the Clearing House i.e. the Central Government (for share of State in GST portion of IGST).
- g) Cross verification of data submitted across different regime of taxation.
- h) To check revenue leakage by exceptional report and conducting audit, based on certain trails.

A meaningful answer to the above issues can be , a provision of having a strong IT infrastructure along with a good backend support which would capture all the processing of transactions and also aid in exchange of information amongst the tax payers , States , Centre banks , Reserve Bank of India (RBI) etc.

#### BENEFITS RO BE ACHIEVED FROM INTEGRATED IT INFRASTRUCTURE

The successful implementation of integrated IT infrastructure will result in simple business processes for tax payers as well as it will increase the transparency of the information provided by the assessee under the common e-portal which ultimately will increase clarity regarding compliance by the tax payer and boost the revenues of the Central as well as State Governments. Following are the benefits which can be achieved from the integrated IT infrastructure in GST:-

- Low compliance cost and collection cost.
- Smooth flow of information between Buyer, Seller, Central and the State Government.
- Automation of process by e-registration, e-payment and e-return.

- Administrative efficiency and ease of compliance.
- Automation of verification for exporting and importing states in inter-state transactions.
- Inter-state settlement between the Central and the State Government.
- Verification of smooth flow of credit by the government on the basis of return filed and revenues reconciled against challan data from bank.
- Minimize the risk of tax evasion and reduction in the leakage due to exchange of
  information between the Central and the State Government.
   Perusal of the above elements, give us a complete understanding that the implementation
  of integrated IT infrastructure will serve enormous benefits to the tax payer as the
  government.

# HISTORY AND THE PROGRESS SO FAR MADE BY THE INDIAN GOVERNMENT FOR SETTING UP AN INTEGRATED IT INFRASTRUCTURE

Looking at the requirement of a robust IT infrastructure in preceding paragraph, the Government of India has already initiated the process to develop a complete automation process under proposed regime of GST. Empowered Committee in the First Discussion Paper (2009) recommended that the proposed GST is to be introduced as PAN-linked system which would be in the line with the prevailing PAN-based system for Income-tax for facilitating data exchange and taxpayer compliance. The taxpayer would need to submit periodical returns , in common format as far as possible, to both the Central GST authority and to the concerned State GST authorities . This creates the need for a firm Information Technology (IT) Infrastructure in order to successfully implement the PAN based system of GST at national level.

The discussion paper also focussed on the need for further improvement of the State's own IT infrastructure, including the Tax Information Exchange System (TINXSYS) and typing up the State IT infrastructure facilities with those of the Centre. However, soon it was realised that not only the IGST model for Inter-State transaction, but also the entire system and operation of the GST would require a robust IT infrastructure, and it would be impossible to implement GST in a vast country like India without having a component IT infrastructure. Further, it was also apprehended that the existing IT infrastructure of both the Central and the State Governments would not be able to cope with the requirements of GST, and hence a new exclusive IT initiative was necessary for ushering in the GST.

# **Setting up of TAGUP**

The then Union Finance Minister, Shri Pranab Mukherjee, referred in his budget speech of 2010-11 about setting up of a "Technical Advisory Group for Unique Projects" (TAGUP) to look into "various technological and system issues" in respect of five indentified projects and GST was one of them. The TAGUP under the chairmanship of Dr. Nandan Nilekani submitted its report in January, 2011. The group was of the view that for the GST project, a vital and flexible institutional framework, along with a strong dedicated team was necessary for its successful implementation. The group therefore

recommended putting in place a class of institutions called National Information Utilities (NIU) to handle all aspects of IT systems for such complex projects. The NIU would participate in high-level design, specification of requirements, proof-of-concept studies, while strategic control would be retained with the government. The TAGUP further stand that NIU's would be private companies with a public purpose, i.e. profit-making, but not profit maximizing. An NIU would also make available essential infrastructure for public service. Such institutions are necessary for the efficient achievement of government functions and thus encourage economic development. The report further clarified that the NIU would be primarily responsible for technology related aspects of implementation and the policy related tasks such as policy formulation and policy enforcement should be carried out by government.

The key design considerations have been made on 'technology challenges' by the report, which was named as, 'solution architecture'. The 'solution architecture' should design to be flexible, reusable, and extensible by stakeholders

The report has likewise portrayed different instruments of responsibility and straightforwardness that are important to be incorporated with the plan of IT frameworks in Government. Encourage, the report has brought up the shields in innovation and procedures that ought to be incorporated with the outline of IT frameworks to ensure the protection of people. The report gives that the protection and straightforwardness are not direct inverse to each other; rather an all-around arranged framework can without much of a stretch accomplish both.

## **Tagup suggestions for GST**

The TAGUP (which presented its provide details regarding 31st January, 2011) and the EG (IT) were working pair, thus the suggestion of the TAGUP as for GST was totally in consonance with the thoughts and standards of GST.

The proposals of TAGUP concerning GST are condensed underneath:

1) The suggestions of EG-IT for the setting up of a NIU, to be called Goods and Services Tax Network (GSTN), for dealing with the IT frameworks for GST execution, including the Common GST Portal was embraced.

Advance, GSTN will play out the accompanying capacities:

- i) Provide normal framework and administrations to Central and State Government.
- ii) Ensure incorporation of the Common GST Portal with existing duty organization frameworks of Central and State Governments.
- iii) Build productive and advantageous interfaces with citizens and duty organization.

- iv) Facilitate, actualize and set measures for giving regular GSRT administrations to the Central and State Government.
- v) Carry out research, concentrate worldwide accepted procedures and give preparing to the partners.
- 3) The GSTN venture was to be hatched inside NSDL and the preparatory work of directing a proof-of-idea would be attempted by NSDL.
- 4) Services to be rendered by the GSTL through the regular GST entry incorporate the accompanying:
- a) Dealer enrollment (counting existing merchant ace movement and issue of PAN based enlistment number).
- b) Payment administration including installment entryways and mix with saving money frameworks.
- c) Return recording and handling.
- d) Taxpayer administration, including account administration, warnings, data, and status following.
- e) Tax expert record and record administration.
- f) Computation of settlement (counting IGST settlement) between the Center and States.
- g) Processing and compromise of import GST and joining with EDI arrangement of Customs
- h) MIS including need based data and business knowledge.
- i) Maintenance of interfaces between the basic GST entryway and assessment organization frameworks.
- j) Provide preparing to partners.

Assist, it was cleared up that the CBEC and State Governments may plan and build up their own particular applications to meet the prerequisites for successful expense organization, for example, review and insight gathering.

## **Setting up of Empowered Group for IT (EG-IT)**

With the concurrence of the Empowered Committee, constitution in July 2010, an Empowered Group on IT Infrastructure for GST (EG-IT) under the leadership of Dr. Nandan Nilekani for devising the IT strategy for GST and monitoring its implementation was set up.

## **Setting up of GST Network (GSTN)**

Quickly after the setting up of TAGUP, Dr. Nandan Nilekani, had a few rounds of talks with the officers of the Central Board of Excise and Customs (CBEC), which encouraged the readiness of a report named as "IT Strategy for GST". The Document was flowed between the individuals from Empowered Committee and the panel endorsed the setting up of a Special Purpose Vehicle (SPV), called the GST Network. On 28th March 2013, GSTN-SPV was consolidated as a non-Government, not revenue driven, private restricted organization enlisted under the Companies Act, 1956, with 49% value held by the Government and 51% held by the non-Government foundations. The Center and State holds approach stakes in value, i.e., 24.5% each and hold vital control over the organization. GSTN-SPV is the main trial of its kind in the government structure.

Given the affectability of the part of GSTN-SPV and the data that would be accessible with it, the vital control over GSTN-SPV has been guaranteed with the Government through measures, for example, arrangement of the board, systems of extraordinary determination and partner's assention, enlistment of Government officers on nomination and understandings between GSTN-SPV and the Governments.

GSTN in procedure of robotization has discharged an idea paper which clarified the different part of GST Proposed computerization structure.

<sup>&</sup>lt;sup>49</sup> CA Atul Kumar Gupta, GST Concept and Roadmap (2015)

## **GST AND INFLATION**

At some point of time, a country will experience inflation as a part of its economic activity. Inflation occurs when there is percentage change in the Whole Sale Price Index on a year-on-year basis. This means that inflation is the change in the value of goods and services of a country at a given time of the year when it affects the demand and supply in terms of monetary value of the goods and services, changes in production and distribution cost of the same and any difference in the taxes imposed on these goods and services. During inflation the prices for these goods and services rises and the value of currency reduces. Inflation has a harmful effect on the consumers as the rise in price of goods and services makes it very difficult for consumers to even afford the basic commodities available in the economic circle of life.<sup>50</sup>

A committee headed by chief economic advisor Arvind Subramanian suggested that a revenue neutral rate (RNR) of 15-15.5% will not pose a great impact on India's inflation so significantly. A standards rate of 18% GST will have a minimum effect on the consumer price inflation. Arvind Subramaniam said "I don't think there is any fear on inflation. On an average this should probably serve to lower inflation. If at all, the impact on inflation will be very small".<sup>51</sup>

Due to higher price level rise for electricity, clothing, health care and education and so on, Nomura report estimates that the CPI or Consumer Price Index inflation by 20-70 basis point (bps) and crore CPI by 10-40 bps will have least effect on it when the GST's rate synergizes with it. If the rate is around 22% then the price level of inflation for the ministerial project will rise upto 30-70 bps. Nomura said "with a standard rate of 18%, we had expected a 20 basis point impact on CPI headline inflation.<sup>52</sup>

The effect will also be seen for eatables like cereals and vegetables except for oil and fat. Surprisingly alcohol and petroleum have been kept out of the boundary of GST but there are discussions going on whether they will be included or not. Surely a good effect of GST on inflation is that tobacco and tobacco products have been taxed heavily.

As per the reports of Subramaniam panel, if the rate exceeds RNR to 15-15.5% then it would result in the standard rate of 19-21% which would bring India close to emerging economies and India will be close to the top of standard rates found across the globe. Standard rate will be imposed on most of the goods and services with the exception of

<sup>&</sup>lt;sup>50</sup> Definition of 'Inflation', http://economictimes.indiatimes.com/definition/Inflation

<sup>&</sup>lt;sup>51</sup> http://economictimes.indiatimes.com/news/economy/indicators/gst-may-not-stoke-inflation-50-cpiitems-out-of-tax-net/articleshow/55234346.cms (last viewed March 15, 2017) <sup>52</sup> Id.

some essential ones which will be levied at a low rate while the 'demerit goods' will be given a higher rate. <sup>53</sup>As GST is a regressive tax, the higher the rate, the greater will be the regressitivity. <sup>54</sup>

Madan Sabnavis, the chief of CARE Ratings that GST will not have a serious effect on inflation in the Indian economy. CPI will not rise beyond the rate 5.2-5.3% and max to max to 5% which has been expected. If the CPI gets at all affected then it will be because of 30% service component in index. Currently services are taxed at 15% and it will likely to rise with the impact of GST. As per the wisdom of Mr. D K Joshi who is the chief economist in rating agency Crisil, said that inflation will be reduce in mid-term because of the efficiency gains.<sup>55</sup>

The primary beneficiaries of GST will be businesses (Manufacturers, Retailers, Traders etc.) for whom a uniform market across India would open up a window of opportunities. Uniform regulations across India would make compliance easier. These would lead to cost savings and the benefits will ultimately flow to end customers in terms of reduced price on products and services.

Today Excise duty gets added to cost of manufactured product, over which VAT is applied leading to double taxation. Elimination of such cascading effect will bring down prices and benefit end customer. on a number of products/services both VAT and Service Tax is applied (Ex: Software, Real Estate construction). Under GST these multiple taxation will be absent benefitting common man.

Today trucks spend 60% time at inter-state check posts, the idle time adds to cost of product transported. All these efficiencies will drive down prices.

However, in initial days due to uncertainty business will not pass these cost benefits to end customer. Relatively higher rate of 18% GST against prevailing VAT/Excise/ST rates of 12–15% will lead to inflation. Once cascading effect of taxes gets removed over a period of 2–3 years inflation will decrease.

"India's Goods and Services Tax (GST) dream has at long last worked out as expected. Be that as it may, the bone of conflict—the GST rate—remains. An income nonpartisan

<sup>&</sup>lt;sup>53</sup> ET Bureau, GST rate of 18-20% to cause mild inflation: Economists, <a href="http://economictimes.indiatimes.com/news/economy/policy/gst-rate-of-18-20-to-cause-mild-inflation-economists/articleshow/53533065.cms">http://economictimes.indiatimes.com/news/economy/policy/gst-rate-of-18-20-to-cause-mild-inflation-economists/articleshow/53533065.cms</a> (last updated August 4, 2016)

<sup>&</sup>lt;sup>54</sup> Harsh Jethmalani, What will be the impact of GST on inflation?, http://www.livemint.com/Money/c3vNNyIevX3pqn5Z3DkTXJ/What-will-be-the-impact-of-GST-on-inflation.html (last updated August 5, 2016) <sup>55</sup> Id.

rate (RNR) of 15-15.5%, as recommended by a council headed by boss financial consultant Arvind Subramanian is not anticipated that would affect swelling altogether.

Numerous financial experts envision negligible effect on customer value expansion if the standard GST rate is at 18%. A Nomura report gauges it to effect feature CPI (Consumer Price Index) swelling by 20-70 premise focuses (bps) and center CPI by 10-40 bps in the principal year of usage. That would be because of higher costs of power, attire and footwear, wellbeing/pharmaceutical, and instruction in the wake of representing info charges, it says.

In the event that the rate is around 22%, then service authorities extend swelling to quicken 30-70 bps.

While the verbal confrontation on the GST rate is still on, the potential inflationary effect on different item classifications under two situations—GST rate at 18% and 22%—can be comprehended in the outline.

Both these situations have been broke down by the Subramanian board.

The board took a gander at three situations. The first with a solitary rate GST of 14% without any special cases; the second with a low rate of 12%, a standard rate of 18%, and a high rate of 35%; and the third is Scenario 2 with recently the standard rate changed to 22%. The primary alternative is pretty much precluded. The graph demonstrates the present assessment rates on significant things of utilization and the duty rates under Sections 2 and 3.

Sustenance things like grains and vegetables will get more costly with 'oil and fat' being a special case. Basic things like wellbeing administrations and medications will endure the worst part, regardless of whether GST rate is topped at 18% or 22%. Starting at now, items like liquor and petroleum have been kept out the GST ambit; lucidity is yet to rise on whether there will be more exclusions. Tobacco and tobacco items are probably going to pull in more assessment.

Before, nations which decided on GST were confronted with a situation of high swelling and log jam in utilization at first. Regardless of whether that history will be rehashed in India relies on upon a large group of variables, the most essential being the standard rate of GST at last settled upon.

Likewise, as the Subramanian board report takes note of, "A RNR of anything past 15-15.5% will probably bring about a standard rate of around 19-21%, which would make India an exception among tantamount rising economies... Our suggestions would at present place India at the upper end of the standard rates found crosswise over

tantamount nations. It underlines the GST is naturally a backward expense and the higher the rate, the more noteworthy the progressivity.""<sup>56</sup>

Execution of GST will have a fleeting effect on inflation the Reserve Bank said today while supporting an administration board report that proposed 18 for every penny circuitous duty rate to keep the effect on costs insignificant.

In its 'Money related Policy Report', RBI said cross-country encounter recommends that the go through of the Goods and Services Tax (GST) will probably begin from April 2017 and keep going for around 12-year and a half.

It stated: "While the formation of bound together merchandise and enterprises market would lessen inventory network rigidities, cut down on transportation costs and furthermore cut down expenses all in all through upgrades in profitability, it could likewise create a brief go through to the swelling direction."

While the effect of GST on CPI swelling would to a great extent rely on upon the standard rate chose by the GST Council, just about 50 for every penny of the CPI is required to be absolved.

"Cross-country encounter shows that the GST execution may have one-off impacts, which have a tendency to scatter following a time of its usage," RBI said.

Underwriting Finance Ministry's write about GST structure, RBI said the double rate GST structure with a standard rate of 18 for each penny and a low rate of 12 for every penny (reliable with an income nonpartisan rate (RNR) of around 15-15.5 for each penny) is required to minimally affect swelling.

In the event that the standard rate is expanded to 22 for each penny (with a RNR of 17-18 for each penny), the effect on total swelling would be in the scope of 0.3-0.7 for every penny, gathered in select gatherings like human services (barring drugs).

As the standard rate increments from 22 for each penny to 26 for each penny and 30 for each penny, the effect on CPI would increment from 0.6-1.3 for every penny and to 1.0-1.9 for every penny (with information assess credit), individually.

"The general accord is that the effect on customer value swelling is probably going to be direct if the standard GST rate is at 18 for every penny – indeed, general value levels may go down because of more proficient assignment of variables of generation," it said saying a NCAER report.

<sup>&</sup>lt;sup>56</sup> Harsha Jethmalani, What will be the impact of GST on inflation? <a href="http://www.livemint.com/Money/c3vNNyIevX3pqn5Z3DkTXJ/What-will-be-the-impact-of-GST-on-inflation.html">http://www.livemint.com/Money/c3vNNyIevX3pqn5Z3DkTXJ/What-will-be-the-impact-of-GST-on-inflation.html</a> (last updated August 05, 2016)

Over the medium-term, RBI said the usage of the GST ought to lift business certainty and venture, lighting up nature for an increasing speed of development.

Touted as the greatest duty change since autonomy, the GST will subsume extract, benefit impose and other nearby requires.<sup>57</sup>

The two fundamental standards of aberrant tax collection viz. lack of bias and consistency have been consistently traded off in figuring aberrant duty approach in India. The divided basic leadership as for VAT laws and rates have been just persuaded to expand charge accumulations. In the midst of the plan to build charge accumulations, the essential standards of VAT have lost their motivation.

The looming execution of Goods and Services Tax (GST) in India tries to streamline and rearrange the application, administration and administration of roundabout duties going ahead. The need of the present Government is to oversee expansion and to make lightness in the economy. A uniform tax assessment framework, for example, GST can be a standout amongst the most vital strides towards accomplishing this goal.

The current circuitous duty administration experiences noteworthy falling which prompts to higher cost of merchandise and ventures devoured in the nation. The principle purpose behind falling is limited stream of credits between the State and the Center charges i.e. State VAT or CST paid on merchandise acquired for rendering administrations is not noteworthy and increment the cost of such administrations. Assist, there are various illustrations where the citizens or purchasers need to pay both Center and State imposes on a solitary deal which adds to expanded expense costs for business and buyers. Such increment costs add to the inflationary weight in the economy.

In the GST administration, the Government proposes a free stream of credits crosswise over exchanges which diminish the duty cost for organizations. Given that both Center and State expenses would be imposed at the same time on all provisions, the issue identifying with double tax assessment on specific items would likewise stop. The decline in duty expenses would likewise assume a noteworthy part in boosting the fares in the nation. The diminishment of expenses in India would make our items more focused in the global market along these lines expanding the GDP of the nation as well as inflow of outside cash.

The inconvenience of non-respectable duty on development of products starting with one State then onto the next thwarts the organized commerce between States. Tax collection on development of products being likened to traditions obligation partitions India into numerous nations and in this way makes charge refinement in estimating of merchandise the nation over. For instance, octroi forced for development of products into Mumbai

<sup>&</sup>lt;sup>57</sup> Press Trust of India, GST to have short-lived impact on inflation: RBI, <a href="http://www.financialexpress.com/economy/gst-to-have-short-lived-impact-on-inflation-rbi/405579/">http://www.financialexpress.com/economy/gst-to-have-short-lived-impact-on-inflation-rbi/405579/</a> (last updated October 4, 2016)

increment the estimation of the merchandise expended in Mumbai opposite utilization of a similar decent in Delhi where no type of development duty is forced.

All present charges on development of merchandise are probably going to be subsumed into GST. A uniform tax collection framework crosswise over States would empower the organizations to structure their store network exclusively on the premise of business contemplations i.e. accessibility of crude material, calculated costs, vicinity to clients and so forth. Impose which assumed a vital part in deciding the area of business foundations prior ought not to be significant.

The organization of different aberrant charges likewise forces the greatest test for organizations in India. The heap suits on roundabout duties confronted by most business in India having PAN India nearness is no mystery. The expanded cost of assessment consistence and vulnerability in connection to charges are a noteworthy obstruction for working together in India. Despite the fact that there is no lucidity, the GST enactment ought to require a solitary GST enlistment and in like manner the quantity of duty debate ought to decrease altogether.

Given the numerous different focal points of GST, there is undoubtedly in the Finance Minister's announcement that GST would be the single biggest change in India after freedom.

It is improbable that any type of GST enactments would be set in general society space until the Constitutional Amendment Bill is passed in the parliament. Be that as it may, the Finance Minister may set out a guide on the advancements which are probably going to happen to accomplish the goal-oriented execution deadline of 1 April 2016.

The Finance Minister may likewise accept the open door to execute a few measures like wide basing credit rules, excusing rate structures and evacuating interpretational vulnerabilities to move towards the possible GST. While the Industry unmistakably anticipates the real change, the desire is that industry is given a discussion to present their proposals on the GST and furthermore give adequate time for the inevitable move<sup>58</sup>.

<sup>&</sup>lt;sup>58</sup> Bipin Sapra, GST can manage inflation and create buoyancy in the economy <a href="http://www.ey.com/in/en/newsroom/news-releases/ey-gst-can-manage-inflation-and-create-buoyancy-in-the-economy">http://www.ey.com/in/en/newsroom/news-releases/ey-gst-can-manage-inflation-and-create-buoyancy-in-the-economy</a>

#### IS THE CURRENT SYSTEM BENEFICIAL?

## **Problems in present Indirect Tax structure:**

• Deficiencies related to conceptual clarity on issues like manufacturing and valuation issues. The CENVAT (Excise Duty) is levied on goods manufactured or produced in India. However, in CENVAT, there are various definitional issues as to what constitutes manufacturing, and how to determine the value of excisable goods. In order to resolve the same, there are various judicial pronouncements which aim to clarify the situation. However, overlapping judgment could not handle all real life issues and controversies exist even after 71 years of existence. Similar issues are there in valuation when contemporary and emerging market practice poses problems in relation to the value on which excise duty is payable.

Further, issues related to the applicability of CENVAT (Excise Duty) only at the manufacturing level, which is a severe impediment to an efficient and neutral flow of tax credit. Moreover, the effective burden of tax becomes dependent on the supply chain.

It is thus that basically all nations have deserted this type of tax assessment and supplanted by a multi-point tax collection framework stretching out up to the retail level. Australia is the latest case of an industrialized nation supplanting an assessment at the assembling or discount level by the Goods and Service Tax (GST) stretching out to the retail level in light of the fact that, notwithstanding the high level of refinement in organization in Australia, the past expense structure was discovered unworkable and it essentially couldn't manage the assortment of inventory network plans in a tasteful way. In a similar way, Canada additionally supplanted the Federal Manufacturer's Sales Tax by the Goods and Service Tax (GST) in 1991.

# Exclusion of services from state taxation and related consequences

The Constitution of India bifurcated the legislative power between the Central and State Government based on the Schedule 7 i.e., State Governments can only levy taxes on items failing under State list and likewise for Central Government. Though this system worked well at the initial stage but with the passage of time and creative bundling of activity in emerging economies, gradually this allocation become impediment in efficient functioning at the Central and State level. To illustrate, the tax on works contract, supply of goods on right to use basis, taxability of software under Service Tax and VAT, whether SIM cards are Sale or Service are some of the issues which emerges in the current taxation scenario and leads to difficulties in taxation. Thus, there are many limitations, out of which two perspectives are discussed in the paragraphs below:

 Classification of Goods and Services: Whether falling in the Domain of Central or State Government

With the innovative practices adopted by the market forces and advancements in information technology, distinctions between goods and services are getting more blurred with passage of time. As rightly pointed by the number of experts that in advancement of economies, Goods are getting colour of Services, their classification becoming more

challengeable for the tax authorities as well for assesses. To illustrate, under the State VAT and its jurisprudence, it is defined that goods includes intangibles, e.g., Copyright, and Software hence, these are covered within the purview of State taxation. However, if intangibles are supplied as a part of service contract, in such a case, determination of classification whether good or services, becomes more difficult. For example, Software which is defined as goods and their development contracts, which should take the character of manufacturing, may end as a contract for software development services. Accordingly, chargeable to Service tax.

This obscuring additionally mists the utilization of assessment to the exchanges identifying with unmistakable property. For instance, debate have emerged whether renting of hardware without exchange of ownership and control to the tenant would be assessable as an administration or as an esteemed offer of products. Along these lines, customary arrangement amongst merchandise and ventures (and for different things, for example, land and property, stimulation, and extravagances) found in the Indian Constitution have turned out to be old. In business sectors today, merchandise, administrations, and different sorts of provisions are being bundled as composite packages and offered available to be purchased to shoppers under an assortment of inventory network plans. Under the ebb and flow division of tax collection powers, neither the Center nor the States can apply the expense to such packages in a consistent way. Each can assess just parts of the package, making the likelihood of holes or covers in tax assessment.

# • Negative effect on state charge incomes

According to the Indian Constitution, the State tax collection powers have avoidance of tax assessment on administrations, therefore of the same; it has negative effect on the lightness of State expense incomes. As, now a days, Indian Service division is a quickest developing area in contrast with products. With the idea of worldwide town, globally, benefit divisions are contributing significantly in their GDP. In like manner, with the progression of time, today Indian Economy witness a commitment of over 60% from Service area on which states have no forces to demand assess. Henceforth, the States need to depend only on consistence enhancements or rate increments on merchandise exchanged for any lightness in their own-source incomes.

#### Increased cascading effects

The inadequacy in CENVAT arrangement of the Government of India is a direct result of the exclusion of a few Central charges in the general structure of CENVAT, for example, extra traditions obligation, additional charges, and so forth keeping the advantages of extensive information duty and Service impose set-off distant for producers/merchants. Subsequently of the same, oil, gas creation, mining, agribusiness, discount and retail exchange, land development and scope of administrations stayed outside the ambit of the CENVAT and the Service Tax collected by the Central Government. Therefore, it leads

to cascading effect. Cascading have two dimensions, firstly due to non-availability of credit of excise duty for VAT, duties paid under Excise Law has to subsume into cost beyond the manufacturing level and secondly the scheme of present tax regime require to impose VAT after adding the excise duty on the value of goods. To illustrate the first case, if a car dealer is purchasing the Car from manufacturer and selling the same to the customer to whom he can only charge VAT and not the excise duty, consequently dealer will not be eligible to claim set off/credit of Excise Duty Paid, hence will add into the cost of dealer.

Moreover, no step has yet been taken to capture the value-added chain in the distribution trade below the manufacturing level in the scheme of CENVAT. IN the existing State-level VAT structure, there are also certain shortcomings; like, even now, several taxes which are in the nature of Indirect tax on goods and services, such as luxury tax, entertainment tax, entry tax, octroi etc., not yet included in the VAT.

#### Difficulties in taxes administration

In spite of the improvements made in the current tax design and administration over the past few years, the systems at both Central and State levels remain complex. Their organization leaves a ton to be craved. They are liable to question and court challenges, and the procedure for determination of debate is moderate and costly. In the meantime, the frameworks experience the ill effects of significant consistence holes, with the exception of in the exceedingly sorted out areas of the economy. Their organization leaves a considerable measure to be fancied. They are liable to question and court challenges, and the procedure for determination of debate is moderate and costly. In the meantime, the frameworks experience the ill effects of generous consistence holes, with the exception of in the exceptionally sorted out segments of the economy. There are a few variables adding to this unacceptable situation. The most noteworthy reason for manysided quality is, obviously, arrangement related and is because of the presence of exclusions and various rates, and the nonsensical structure of the tolls. Aggravating the auxiliary or outline lacks of each of the duties is poor people or old framework for their organization. Citizen administrations, which are a lynchpin of effective self-appraisal framework, are for all intents and purposes non-existent or terribly deficient under both Central or State organizations. A large portion of the managerial procedures are as yet manual, not profiting from the efficiencies of robotization. This expansion the cost of consistence, as well as undermines income gathering.<sup>59</sup>

# Low level of automation

The tax structure of India in the last few years got automated with the IT software's for the tax payment, return filing and many other services. However, this development took place at a very slow place which was not in sync with the requirements of the taxation

<sup>&</sup>lt;sup>59</sup> CA Atul Kumarr Gupta, GST Concept and Roadmap (2015)

structure. The taxpayer services which are lynchpin of the successful implementation of taxation system are lacking due to non-existent or low level of automation. As the tax base is getting increased, there is requirement of full automated processes in order to handle the system efficiently. Low level of automation creates lot of issues for all the parties involved that is the government, tax authorities and assessee's, some of which are interlinking issue of check gates and manual interventions, difficulty in scrutiny by authorities due to lack of supporting documents, etc.

## Poor quality of tax returns

The return filing in India is a complex task with so many requirements. In order to file return one has to calculate the value on which the tax is to be paid, furnish necessary documents and many other information. Even after doing this, the quality of return filed in India is very poor because of poor tax infrastructure and administration. Many of the administrative of processes are still not benefitting from the automaton which results in poor quality of return submission and processing. The structure of return filing is not that much in detail and comprehensive so as to cover the claim of transactions.

# Lack of cross verification with other tax compliance

As discussed in the above paragraph, it is understood that both the Central and State Governments levy and administer taxes separately. This implies that Central taxes re administered by the Central Government and Vice-versa. The assessee's which are paying both the central and State taxes have to maintain accounts and submit returns separately for both the taxes. There are cases when the details filed by assesse to one authority does not match with the details submitted to other authorities and is also not traced by the authorities because of the lack of cross verification mechanism within authorities.

# Multiple Tax rates

At present, there are more than fifteen taxes under indirect tax structure in India. All these taxes have their different levying requirements, conditions and rates. The manufacturing in India attracts excise duty, services attract service tax, sale of goods attracts VAT and interstate movement of goods attracts CST etc. Moreover, these taxes have their different rates of taxes. The multiplicity of taxation makes the system more difficult and complex.

■ Poor efficiency as time wastage due to compliances like check post in transportation
This is the major problem faced by the road transportation. The trucks on Indian roads
which are transporting goods from one part of country to another are facing huge
inconvenience. This inconvenience is mainly due to time wastage on the check posts of
the states for the payment of the taxes collected by the states on entering in its territory. A

substantial tome of the truck journey lost in this process which makes the transport system of India inefficient.

# Complex tax design

The design of the structure is complex in the present scenario with the definitions for the same term in different statutes. This can be seen in the definitional and valuation issues raised. For example, here we can take the example of definition of 'Goods' which is defined differently in works contract and value added tax laws. The other case we can take here is the case of works contract where in a contract, for taxation, out of total, 80% is considered as goods whereas service tax authorities in the same contract consider 60% as goods. Likewise, there are various cases we face normally to illustrate the complexity.

A perfect taxation system gathers charges at different phases of generation, supply and retail. It depends on the esteem that the makers, providers and retailers exclusively add to the item. Be that as it may, the present duty administration is unjustifiably skewed against generally makers. We should layout and streamline the present arrangement of duties to perceive how it works:

Expect there is a cleanser maker that acquires crude materials at 500 lakhs for every clump. The maker keeps his working benefits at 100 lakhs and hinders a preparing expense of 50 lakhs. The stream would be something like this:

- ❖ Procurement of raw materials (500 lakhs + 10%Tax) Value of the Product
- ❖ Processing costs (50 lakhs) Value of the Product
- Profit margin (100 lakhs)
- Selling Price 550+50+100=700 lakhs (Sum of the total value of the product and profit margin)

In the event that we figure the aggregate expense that the maker needs to pay for this situation, it would be 120 lakhs (50 lakhs on acquisition and 70 lakhs on deals). Presently in the event that you have a GST system set up, the aggregate duty that the maker pays is 70 lakhs. How?

The maker had at first paid an information assessment of 50 lakhs. Presently when he goes ahead to offer his cluster for 700 lakhs, he gets an assessment credit of 50 lakhs. Consequently, he pays 20 lakhs as expenses for the last exchange. This indicates only 70 lakhs for the maker. The GST subsequently, lessens the taxation rate on makers. The greatest advantage of such a framework is, to the point that it would contain different roundabout duties right now demanded on different members in the store network. Decreasing such expenses would bring down the general generation cost and increment the yield of the economy over the long haul.

<sup>&</sup>lt;sup>60</sup> CA Atul Kumar Gupta, GST Concept and Roadmap (2015)

GST

20 Lakhs (Output Tax)

50 Lakhs (Input Tax)

CURRENT TAX LAWS

70 Lakhs (Output Tax)

50 Lakhs (Input Tax)

That sounds incredible, yet, why GST when we as of now have VAT? Isn't the VAT system like that of GST? VAT directions and rates for the most part fluctuate crosswise over states. There is an inclination, as has been watched, that states may fall back on undermining of rates to draw in more speculators. This by and large prompts to lost income to both the state and focus. GST would present uniform tax assessment laws crosswise over states and distinctive segments. The expenses would be partitioned between the state and focus, in view of an equation that would be satisfactory to both. Likewise, it is less demanding to supply products and enterprises consistently the nation over, as no extra assessments would need to be paid crosswise over various states. As of now, no duty credits are accommodated interstate exchanges.

So do we as purchasers get merchandise at a less expensive cost? Most likely not, and it is here that the GST has been assaulted by the restriction. Since expenses are appropriated over the chain, the shopper costs are probably going to ascend to keep up the present assessment income levels. The administration has supported this by saying it would give tax reductions crosswise over different sections. This isn't altogether agreeable. To start with, the duty paying populace isn't excessively critical a number, making it impossible to start with and second, the citizen is probably going to get a small tax break for the GST he would pay for every one of the products or administrations he buys.

GST is obviously a long haul technique; it would prompt to a higher yield, greater business openings, and financial incorporation. At first anyway, it is likely cause high expansion rates, managerial expenses, and face hardened restrictions from states because of loss of independence.

# **GST Vs. VAT-**

GST is basically the same as VAT in any case, with a more extensive base.

VAT, which supplanted Sales Tax was forced just on merchandise while, GST will be a VAT on Goods and Services.(as the name proposes)

II. In what capacity will it work in India?

The financial contentions for GST are that:

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<sup>&</sup>lt;sup>61</sup> What is the difference between the current taxation and the new goods and services tax (GST) in India? What is the impact?, Destination-CA, <a href="https://destinationca.wordpress.com/2016/08/11/what-is-the-difference-between-the-current-taxation-and-the-new-goods-and-services-tax-gst-in-india-what-is-the-impact/">https://destinationca.wordpress.com/2016/08/11/what-is-the-difference-between-the-current-taxation-and-the-new-goods-and-services-tax-gst-in-india-what-is-the-impact/</a> (last updated August 11, 2016)

- 1. Since GST is a solitary piece for a variety of backhanded assessments (stimulation impose, extravagance charge, and so on), it will rearrange organization, enhance consistence, dispose of financial bends underway, exchange and utilization.
- 2. GST assesses just the last shopper. Henceforth abstains from "falling of charges" consequently, cutting generation expenses and making sends out more aggressive. As indicated by our Union Finance Minister, GST will add 2 percent to the National GDP. Nonetheless, the truth will surface eventually if there is any truth in that.

# **How is GST unique in relation to VAT?**

VAT is pertinent for merchandise sold and not benefit. Benefit charge deals with administrations rendered. In any case, GST will be appropriate for both products and ventures, and will have a uniform valuing.

Simply put, VAT is the expense a producer needs to pay for the extra esteem made. Along these lines, if the crude material costs INR 50 and completed item costs INR 100, the esteem added to crude material is INR 50.

Be that as it may, the VAT pertinent on INR 100 and INR 50 will be founded on the VAT rules and the distinction of those expense sums should be paid by the producer.

GST is basically riding on the VAT computation however with uniform tax collection crosswise over merchandise and enterprises. This is outstandingly simple calculability as a few products are sold as administrations, similar to nourishment in an eatery, and the other way around.

The proposed structure rides on the present standards yet is somewhat unique when it ascertains the interstate deals. The interstate deals are taken care of by an incorporated GST show. This framework guarantees rectify designation of SGST and CGST, and the right stream of cash between the state and focal exchequers.<sup>62</sup>

By and by, we have two separate laws for exhausting merchandise and enterprises: VAT/CST and gathered by States and Service Tax gathered by the Central Government, individually.

The rates of tax assessment are diverse for the two, general VAT+excise rate is 12.5%+12.5% and benefit expense is 15% as from 1/6/16. Why ought to administrations be burdened lower than the expense on manufacture+sale of merchandise?

At that point there are definitional issues: a product downloaded from the web is taken to be an administration and a similar programming inside a CD is thought to be a 'decent'.

 $<sup>^{62}</sup>$  Frequently Asked Questions (FAQs) on Goods and Services Tax (GST), Press Information Bureau , Government of India, Ministry of Finance <a href="http://pib.nic.in/newsite/PrintRelease.aspx?relid=148240">http://pib.nic.in/newsite/PrintRelease.aspx?relid=148240</a> (last updated August 3, 2016)

For sure, in the present circumstances, the qualification between an administration and great has been dissolved and there is a need to regard them as one according to the duty experts.

The VAT rates are chosen by individual states pertinent inside their purview. Generally lower rates in a specific state means that state seeming more lucrative for a merchant/financial specialist. In this way, it is regularly observed that states contend by bringing down their particular VAT rates to expand the financial action in their states in this zero-aggregate diversion. VAT then likewise turns into an apparatus for conciliation of the masses. Individuals ache for tax breaks and the state government that brings down these rates for them turns into their subject of hero worship. This spirals into an exemplary Game Theory circumstance where each player (State Govt.) would profit by higher charges however everybody winds up lessening the rates.

## **CONCLUSION**

India is at the brink of day break of GST's presentation. Regardless of the proceeding with resistance of States, in light of their feelings of trepidation of income misfortune, the Center is trying hard and fast endeavors to make it a reality. It will be the most noteworthy occasion in the monetary history of the nation, since it will affect every one of the sections of the economy what's more, will involve a principal move in the way charge arrangements are made in the nation. GST would free India from the shackles of obsolete backhanded charge laws and introduce another time of development and thriving. The present duty framework contains numerous bends that outcome in considerable expense falling and wasteful creation and utilization structures, which block monetary development. GST would evacuate these bends, making ready for a higher GDP. GST would likewise acquire a present day impose framework to guarantee proficient also, compelling expense organization. The new framework would encourage consistence for gatherings that will pay imposes and guarantee strict implementation for others that don't. It will get more prominent straightforwardness and reinforce observing, hence making charge avoidance troublesome.

Above all, GST implies the beginning of agreeable federalism, where the Center and States will plan the new expense in a blended and agreeable way, as opposed to chipping away at it in a secluded way.

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